SUBJECT

Temporary and Proposed Rules Extending Codified Rules

REFERENCE

April 2019

Board received update on impact of legislature not extending codified rules after June 30, 2019.

ALIGNMENT WITH STRATEGIC PLAN

Goal 1: Educational System Alignment, Goal 2: Educational Readiness, and Goal 3: Educational Attainment

BACKGROUND/DISCUSSION

Each year Idaho's codified administrative code is scheduled to expire on June 30th. As part of the legislature's annual duties during the legislative session they consider a bill to extend the codified rules, including those not rejected during the legislative session, until June 30th of the following year. During the 2019 Legislative Session, this bill did not pass, so all currently codified rules are scheduled to expire on June 30, 2019. To mitigate the potential chaos this could cause and ensuing potential liability to the state for not implementing many provision required by statute or the state constitution, the Governor has authorized the approval of temporary and proposed rules through an omnibus process that would reinstate the rules on a temporary basis effective July 1, 2019 and start the rule promulgation process with a temporary and proposed rule for each section of the Idaho Administrative Procedures Act (IDAPA). As part of this process, agencies also have the opportunity to identify any outdated or unneeded titles of rules and allow them to expire.

Each section of Administrative Code is divided by an IDAPA number, then title and chapter. As an example, IDAPA 08.02.01 is IDAPA 08, Title 02, Chapter 01. Administrative rules promulgated by the Board of Education encompass three sections of IDAPA including 22 chapters. Four chapters are found in IDAPA 55 pertaining to Career Technical Education. Two chapters are found in IDAPA 47 and pertain to Vocational Rehabilitation. Sixteen chapters are found in IDAPA 08 and pertain to all other public education. Board staff have identified eight chapters that could be allowed to expire, one of which would be moved to Board policy with a first reading scheduled for the June regular Board meeting. Any other negotiated rulemaking initiated this year will be required to follow the normal negotiated rulemaking process with the publication of a notice of intent, negotiation with interested parties, followed by a proposed rule being brought to the Board at the June or August Regular Board meetings for consideration. All approved proposed rules are then published in the administrative bulletin, which then triggers a 21 day public commit period. All pending rules, including those approved through this process will be brought back to the Board for consideration at the close of the 21 day public comment period. Any pending rules approved by the Board will then be submitted to the legislature for consideration in 2020.

The currently codified rules that have been identified for expiration are:

- 08.01.01, Rules of the State Board of Education and Board of Regents This
 title includes provision for handling contested case hearings and public information requests. Statutory provisions regarding these requirements have
 been updated since this rule was enacted. This rule is now redundant and out
 of date. Expiration of the rule will remove the obsolete rule and any potential
 conflicts with the statutory requirements now in place.
- 08.01.04, Residency (tuition purposes) This will be moved to Board of Education Policy. This rule governs the process for the institutions to evaluate whether or not a potential student is eligible for residency for tuition purposes. Residency for postsecondary tuition purposes at the four-year institutions is governed through Section 33-3717B, Idaho Code. Pursuant to Section 33-105, Idaho Code, the Board is authorized to establish Board policy for its governance, and the governance of the agencies and institutions, including those impacting future students. A first reading of a new Board policy will be brought forward at the June Board meeting transitioning the existing rule to Board policy.
- 08.01.07, State Professional Studies Program This chapter pertains to a loan repayment program that has not been funded in over a decade and is now obsolete.
- 08.01.08, Miscellaneous Rules of the State Board of Education This chapter is made up of one provision providing an exception to the prohibition of alcohol in state facilities through Board policy. This chapter is unnecessary. Other sections of Idaho law govern the use of state owned facilities, including the Board's ability to set policy on the use of the facilities under its control.
- 55.01.01, Rules Governing Administration (CTE) This chapter is redundant and unnecessary. The Board has statutory authority to set the types of policies described in this chapter and does not need an administrative rule granting the same authority.
- 55.01.02, Rules Governing Postsecondary Program Reduction or Termination (CTE). This chapter is redundant. The Board has statutory authority to set policy regarding the reduction and termination of programs, including CTE programs.
- 47.01.01, Rules Governing Idaho Division of Vocational Rehabilitation. This chapter pertains to the Division of Vocational Rehabilitation's management of the requirements established in the Rehabilitation Act of 1973 ("Act") and all subsequent amendments. This section has been amended over the years on a piece meal basis to respond to amendments to the Act and changes in federal guidance. Allowing this rule to expire will provide for an opportunity to bring a streamlined version forward that responds to the current requirements of the Rehabilitation Act as amended through the Workforce Opportunity and Innovation Act. An amended temporary rule will be brought forward for the Board's consideration at a later date.
- 47.01.02, Rules Governing Extended Employment Services All administrative rules require some form of statutory authority to be enacted. The Extended Employment Services program is currently a program within the Division of Vocational Rehabilitation budget. While this title of rule was created in 2006 and

accepted by the legislature in 2007, there is no statutory authority for it. The rule will not be able to be reenacted until such time as there is statutory authority to do so.

All other codified rules will be reenacted through this process and will go before the 2020 Legislature as pending rules with all new language. Pending rules at the legislative level are divided into two categories, fee rules and non-fee rules. Rules that enact a fee must be affirmatively accepted by both the House of Representatives and the Senate to be enacted. Non-fee rules are not required to be accepted by both chambers. Through the normal negotiated rulemaking process only the specific sections or subsections of the rule that are being amended are included in a single docket, allowing dockets for fee rules to be handled separately from dockets with amendments to policy that are not creating or amending a fee. Similar to that process, those sections of the rule title that include current fees will be separated out into their own docket.

IMPACT

Approval of the temporary and proposed omnibus rules will allow the currently codified education rules to remain in effect until such time as they can be either accepted or rejected by the 2020 Legislature.

ATTACHMENTS

Attachment 1 – Temporary and Proposed Rule Docket 08-0000-1900

Attachment 2 - Temporary and Proposed Fee Rule Docket 08-0000-1900F

Attachment 3 – Temporary and Proposed Rule Docket 55-0000-1900

STAFF COMMENTS AND RECOMMENDATIONS

Temporary rules go into place upon approval by the Board or on a date set by the Board through Board action. Temporary rules expire at the end of the next legislative session and only go to the legislature if there is a request to extend them beyond the current year. Temporary and proposed rules may be run concurrently. Proposed rules have a 21 day comment period prior to becoming pending rules. Based on received comments and Board direction, changes may be made to proposed rules prior to entering the pending stage. All pending rules will be brought back to the Board for approval prior to submittal to the Department of Administration for publication in the Idaho Administrative Rules Bulletin as pending rules. Pending rules become effective at the end of the legislative session in which they are submitted.

Staff recommends approval.

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	temporary and proposed rules 00-1900 as provided in attach	•	0, 08-0000)
Moved by	Seconded by	Carried Yes	No	

ATTACHMENT 1

IDAPA 08 – STATE BOARD OF EDUCATION DOCKET NO. 08-0000-1900

NOTICE OF OMNIBUS RULEMAKING - TEMPORARY AND PROPOSED RULEMAKING

EFFECTIVE DATE: The effective date of the temporary rule(s) listed in the descriptive summary of this notice is June 30, 2019.

AUTHORITY: In compliance with Sections 67-5221(1) and 67-5226, Idaho Code, notice is hereby given that this agency has adopted temporary rules, and proposed rulemaking procedures have been initiated. The action is authorized pursuant to Article IX, Section 2 of the Idaho Constitution and under Sections 33-101, 33-105, 33-107, 33-115, 33-116, 33-118, 33-118A, 33-119, 33-120, 33-125B, 33-130, 33-133, 33-134, 33-136, 33-203, 33-307, 33-310, 33-320, 33-523, 33-804A, 33-1002, 33-1002C, 33-1002F, 33-1004, 33-1006, 33-1007A, 33-1201, 33-1201A, 33-1202, 33-1204, 33-1205, 33-1210, 33-1212, 33-1212A, 33-1280, 33-1304, 33-1602, 33-1612, 33-1613, 33-1614, 33-1616, 33-1631, 33-2002, 33-2003, 33-2009, 33-2402, 33-2403, 33-4303, 33-4402, 33-4403, 33-4601A, 33-4605, 33-5203, 33-5207, 33-5208, 33-5210, 33-5504, 33-5505, 33-5507, and 22-1504 Idaho Code.

PUBLIC HEARING SCHEDULE: Oral comment concerning this rulemaking will be scheduled in accordance with Section 67-5222, Idaho Code.

DESCRIPTIVE SUMMARY: The following is the required finding and concise statement of its supporting reasons for adopting a temporary rule and a nontechnical explanation of the substance and purpose of the proposed rulemaking:

This temporary and proposed rulemaking adopts and re-publishes the following existing and previously approved and codified chapters under IDAPA 08, rules of the Idaho State Board of Education:

IDAPA 08 State Board of Education

- 08.01.02, Rules Governing the Postsecondary Credit Scholarship Program
- 08.01.10, Idaho College work Study Program
- 08.01.11, Registration of Postsecondary Education Institutions and Proprietary Schools
- 08.01.13, Rules Governing the Opportunity Scholarship Program
- 08.02.01, Rules Governing Administration
- 08.02.02, Rules Governing Uniformity
- 08.02.03, Rules Governing Thoroughness
- 08.02.04, Rules Governing Public Charter Schools
- 08.02.05, Rules Governing Pay for Success Contracting
- 08.03.01, Rules of the Public Charter School Commission
- 08.04.01, Rules of the Idaho Digital Learning Academy
- 08.05.01, Rules Governing Seed and Plant Certification

TEMPORARY RULE JUSTIFICATION: Pursuant to Section(s) 67-5226(1) and 67-5226(2), Idaho Code, the Governor has found that temporary adoption of the rule is appropriate for the following reasons:

These temporary rules are necessary to protect the public health, safety, and welfare of the citizens of Idaho and confer a benefit on its citizens. These previously approved and codified rules implement the duly enacted laws of the state of Idaho, provide citizens with the detailed rules and standards for complying with those laws, and assist in the orderly execution and enforcement of those laws. The expiration of these rules without due consideration and processes would undermine the public health, safety and welfare of the citizens of Idaho and deprive them of the benefit intended by these rules.

FEE SUMMARY: This rulemaking does not impose a fee or charge.

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FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year: This rulemaking is not anticipated to have any fiscal impact on the state general fund because the FY2020 budget has already been set by the Legislature, and approved by the Governor, anticipating the existence of the rules and fees being reauthorized by this rulemaking.

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was not feasible because of the need to adopt the rules as temporary, and because these existing chapters of IDAPA are being re-published and re-authorized. Negotiated rulemaking also is not feasible because of the need to implement these rules before they expire; the rules form the regulatory framework of the laws of this state and have been previously promulgated and reviewed by the Legislature pursuant to the Idaho Administrative Procedures Act, Chapter 52, Title 67, Idaho Code; and because engaging in negotiated rulemaking for all previously existing rules will inhibit the agency from carrying out its ability to serve the citizens of Idaho and to protect their health, safety, and welfare.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, incorporated material may be obtained or electronically accessed as provided in the text of the temporary and proposed rules attached hereto.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the temporary and proposed rule, contact Tracie Bent, Chief Planning and Policy Officer, at (208)332-1582 or tracie.bent@osbe.idaho.gov.

Anyone may submit written comments regarding the proposed rulemaking. All written comments must be directed to the undersigned and must be delivered within twenty-one (21) days after publication of this Notice in the Idaho Administrative Bulletin. Oral presentation of comments may be requested pursuant to Section 67-5222(2), Idaho Code, and must be delivered to the undersigned within fourteen (14) days of the date of publication of this Notice in the Idaho Administrative Bulletin.

DATED this June 19, 2019.

Tracie Bent, Chief Planning and Policy Officer Office of the State Board of Education 650 W. State Street P.O. Box 83720 Boise, Idaho 83720-0037 Phone: (208) 332-1582

Fax: (208) 334-2632

ATTACHMENT 2

IDAPA 08 – STATE BOARD OF EDUCATION DOCKET NO. 08-0000-1900F

NOTICE OF OMNIBUS RULEMAKING - TEMPORARY AND PROPOSED FEE RULEMAKING

EFFECTIVE DATE: The effective date of the temporary rule(s) listed in the descriptive summary of this notice is June 30, 2019.

AUTHORITY: In compliance with Sections 67-5221(1) and 67-5226, Idaho Code, notice is hereby given that this agency has adopted temporary rules, and proposed rulemaking procedures have been initiated. The action is authorized pursuant to Sections 33-118, 33-130, 33-1205, 33-2402 and 2403, Idaho Code.

PUBLIC HEARING SCHEDULE: Oral comment concerning this rulemaking will be scheduled in accordance with Section 67-5222, Idaho Code.

DESCRIPTIVE SUMMARY: The following is the required finding and concise statement of its supporting reasons for adopting a temporary rule and a nontechnical explanation of the substance and purpose of the proposed rulemaking:

This temporary and proposed rulemaking adopts and re-publishes the following existing and previously approved and codified chapters under IDAPA 08, rules of the State Board of Education:

IDAPA 08

- 08.01.11, Registration of Postsecondary Educational Institutions and Proprietary Schools:
 - o Subsection 200.07 Registration Fee, Postsecondary Educational Institutions
 - o Subsection 300.06 Registration Fee, Proprietary Schools
- 08.02.02, Rules Governing Uniformity
 - o Subsection 066 Fees, Educator Certification
 - o Subsection 075.03, Fingerprinting and Background Investigation Checks
- 08.02.03, Rules Governing Thoroughness
 - o Subsection 128, Curricular Materials Selection and Online Course Approval

TEMPORARY RULE JUSTIFICATION: Pursuant to Section(s) 67-5226(1) and 67-5226(2), Idaho Code, the Governor has found that temporary adoption of the rule is appropriate for the following reasons:

These temporary rules are necessary to protect the public health, safety, and welfare of the citizens of Idaho and confer a benefit on its citizens. These previously approved and codified rules implement the duly enacted laws of the state of Idaho, provide citizens with the detailed rules and standards for complying with those laws, and assist in the orderly execution and enforcement of those laws. The expiration of these rules without due consideration and processes would undermine the public health, safety and welfare of the citizens of Idaho and deprive them of the benefit intended by these rules.

Chapter 24, Title 33, Idaho Code requires the State Board of Education to register postsecondary educational institutions and proprietary schools and to assure these institutions and schools meet certain requirements to provide for protection of the students who purchase educational services from them. The authorized fee is used to process, evaluate, and investigate the assurances provided through the registration process to assure for a reasonable amount of consumer protection.

Section 33-1205, Idaho Code, authorizes the State Board of Education to set fees related to the maintenance of educator certification records and ethic reviews, such fees are used for the payment of expenses for the Professional Standards Commission in performing its statutory duties, including these ethics reviews along with certification standards reviews. These standards are critical in assuring the quality of our educators and the ethical behavior of individuals educating our public school students.

Section 33-130, Idaho Code, requires all individuals who have unsupervised contact with public school student to have a criminal background check and requires the Department of Education to charge these

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individuals the necessary fee to cover the cost of undergoing a criminal history check. These criminal history checks are necessary to provide for the safety of the students in our public school system.

Curricular materials may be selected from of a state list of materials that have been reviewed and found in alignment with our state content standards or through a process at the local level. At the state level this process is conducted through the curricular materials review committee. Section 33-118, Idaho Code requires the State Board of Education to determine the process for the review and to set any fees necessary to defray the cost of such reviews. The fee set pursuant to Section 33-118, Idaho Code is necessary to defray the costs of these state level reviews. The state reviews provide a list of material school districts can select from, allowing them to identify quality material aligned to the standards without having to incur the expense of the reviews at the local level.

The fee or charge imposed by the rule(s) is necessary to avoid immediate danger. The fee(s) or charge(s) reauthorized in this rulemaking are currently existing and have been previously promulgated by the agency and reviewed and approved by the Legislature. These fees and charges are part of the dedicated fund portion of the state budget, which makes up a material portion of the FY2020 budget. The FY2020 budget has already been set by the Legislature and passed into law. That budget relies upon the existence of these fees and charges to meet the state's obligations and provide necessary state services. Failing to reauthorize these fee rules would create immediate danger to the state budget, immediate danger to necessary state functions and services, and immediate danger of a violation of Idaho's constitutional requirement that it balance its budget. These fees are necessary to cover the cost of performing the specified statutory functions, failure to collect these fees would result in the inability for the State Board of Education to fulfil the applicable statutory requirements and reduce the protection provided for individuals purchasing educational services and the health and safety of students in the public school system.

FEE SUMMARY: The preceding section and the attached rules provide a specific description of the fee or charge imposed or increased by this rulemaking. This rulemaking does not impose a fee or charge, or increase a fee or charge, beyond what was previously approved and codified in the prior rules.

IDAPA 08.01.11

Annual registration fee for initial registration or renewal of registration is equal to one-half of one percent (.5%) of the gross Idaho tuition revenue of the institution during the previous tax reporting year (Jan 1 - Dec 31), but not less than one hundred dollars (\$100) and not to exceed five thousand dollars (\$5,000).

IDAPA 08.02.02.066

- Initial Certificate \$75.00
- Renewal Certificate \$75.00
- Alternate Route Authorization \$100
- Additions or Changes to an Existing Certificate \$25
- Replace an Existing Certificate \$10

IDAPA 08.02.02. Background Check/Fingerprinting

- Fingerprinting Processing Fee, All Applicants (excluding volunteers) \$28.25
- Fingerprinting Processing Fee, Volunteers \$26.25

IDAPA 08.02.03

• Curricular Materials Review submission fee \$60 or an amount equal to the retail price of each curricular material

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year: This rulemaking is not anticipated to have any fiscal impact on the state general fund because the FY2020 budget has already been set by the Legislature, and approved by the Governor, anticipating the existence of the rules and fees being reauthorized by this rulemaking.

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was not feasible because of the need to adopt the rules as temporary, and because these existing chapters of IDAPA are being re-published and re-authorized. Negotiated rulemaking also is not feasible because of the need to implement these rules before they expire; the rules form the regulatory framework of the laws of this state and have been previously promulgated and reviewed by the legislature pursuant to the Idaho Administrative Procedures Act, Chapter 52, Title

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67, Idaho Code; and because engaging in negotiated rulemaking for all previously existing rules will inhibit the agency from carrying out its ability to serve the citizens of Idaho and to protect their health, safety, and welfare.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, incorporated material may be obtained or electronically accessed as provided in the text of the temporary and proposed rules attached hereto.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the temporary and proposed rule, contact Tracie Bent, Chief Planning and Policy Officer, at (208)332-1582 or tracie.bent@osbe.idaho.gov.

Anyone may submit written comments regarding the proposed rulemaking. All written comments must be directed to the undersigned and must be delivered within twenty-one (21) days after publication of this Notice in the Idaho Administrative Bulletin. Oral presentation of comments may be requested pursuant to Section 67-5222(2), Idaho Code, and must be delivered to the undersigned within fourteen (14) days of the date of publication of this Notice in the Idaho Administrative Bulletin.

DATED this June 19, 2019.

Tracie Bent, Chief Planning and Policy Officer Office of the State Board of Education 650 W. State Street P.O. Box 83720 Boise, Idaho 83720-0037

Phone: (208) 332-1582 Fax: (208) 334-2632

ATTACHMENT 3

IDAPA 55 – DIVISION OF CAREER TECHNCIAL EDUCATION DOCKET NO. 55-0000-1900

NOTICE OF OMNIBUS RULEMAKING - TEMPORARY AND PROPOSED RULEMAKING

EFFECTIVE DATE: The effective date of the temporary rule(s) listed in the descriptive summary of this notice is June 30, 2019.

AUTHORITY: In compliance with Sections 67-5221(1) and 67-5226, Idaho Code, notice is hereby given that this agency has adopted temporary rules, and proposed rulemaking procedures have been initiated. The action is authorized pursuant to Article IX, Section 2 of the Idaho Constitution and under Sections 33-101, 33-105, 33-107, 33-1002G, 33-1629, 33-2202, 33-2207, and 33-2211, Idaho Code.

PUBLIC HEARING SCHEDULE: Oral comment concerning this rulemaking will be scheduled in accordance with Section 67-5222, Idaho Code.

DESCRIPTIVE SUMMARY: The following is the required finding and concise statement of its supporting reasons for adopting a temporary rule and a nontechnical explanation of the substance and purpose of the proposed rulemaking:

This temporary and proposed rulemaking adopts and re-publishes the following existing and previously approved and codified chapters under IDAPA 55, rules of the Division of Career Technical Education:

IDAPA 55 Division of Career Technical Education

- 55.01.03, Rules of Career Technical Schools
- 55.01.04, Rules governing Idaho Quality Program Standards Incentive Grants and Agricultural Education Program Start-up Grants

TEMPORARY RULE JUSTIFICATION: Pursuant to Section(s) 67-5226(1) and 67-5226(2), Idaho Code, the Governor has found that temporary adoption of the rule is appropriate for the following reasons:

These temporary rules are necessary to protect the public health, safety, and welfare of the citizens of Idaho and confer a benefit on its citizens. These previously approved and codified rules implement the duly enacted laws of the state of Idaho, provide citizens with the detailed rules and standards for complying with those laws, and assist in the orderly execution and enforcement of those laws. The expiration of these rules without due consideration and processes would undermine the public health, safety and welfare of the citizens of Idaho and deprive them of the benefit intended by these rules.

IDAPA 55.01.03, Rules of Career Technical Schools sets out the formula for the distribution of funding to Career Technical Schools authorized pursuant to Section 33-1002G, Idaho Code, reauthorization of this rule assures stability and transparency for the schools that receive funding under this rule. IDAPA

55.01.04 is required pursuant to the Section 33-1629, Idaho Code, this temporary rule is necessary to be compliant with this section of Idaho Code and provides the process for eligible programs to access funds appropriated for the Idaho Quality Program Standards Incentive Grants and Agricultural Education Program Start-up Grants.

FEE SUMMARY: This rulemaking does not impose a fee or charge.

FISCAL IMPACT: The following is a specific description, if applicable, of any negative fiscal impact on the state general fund greater than ten thousand dollars (\$10,000) during the fiscal year: This rulemaking is not anticipated to have any fiscal impact on the state general fund because the FY2020 budget has already been set by the Legislature, and approved by the Governor, anticipating the existence of the rules and fees being reauthorized by this rulemaking.

NEGOTIATED RULEMAKING: Pursuant to Section 67-5220(2), Idaho Code, negotiated rulemaking was not feasible because of the need to adopt the rules as temporary, and because these existing chapters of IDAPA are being

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re-published and re-authorized. Negotiated rulemaking also is not feasible because of the need to implement these rules before they expire; the rules form the regulatory framework of the laws of this state and have been previously promulgated and reviewed by the Legislature pursuant to the Idaho Administrative Procedures Act, Chapter 52, Title 67, Idaho Code; and because engaging in negotiated rulemaking for all previously existing rules will inhibit the agency from carrying out its ability to serve the citizens of Idaho and to protect their health, safety, and welfare.

INCORPORATION BY REFERENCE: Pursuant to Section 67-5229(2)(a), Idaho Code, incorporated material may be obtained or electronically accessed as provided in the text of the temporary and proposed rules attached hereto.

ASSISTANCE ON TECHNICAL QUESTIONS, SUBMISSION OF WRITTEN COMMENTS: For assistance on technical questions concerning the temporary and proposed rule, contact Tracie Bent, Chief Planning and Policy Officer, at (208)332-1582 or tracie.bent@osbe.idaho.gov.

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DATED this June 19, 2019.

Tracie Bent, Chief Planning and Policy Officer Office of the State Board of Education 650 W. State Street P.O. Box 83720 Boise, Idaho 83720-0037

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