BUSINESS AFFAIRS AND HUMAN RESOURCES FEBRUARY 15, 2017

TAB	DESCRIPTION	ACTION
1	PROPERTY ACQUISITION	Motion to approve
2	BOISE STATE UNIVERSITY Online Program Fee Request – MS Accountancy	Motion to approve
3	IDAHO STATE UNIVERSITY Cost Estimate to Move College of Technology Academic Programs to the RISE Building	Motion to approve
4	IDAHO STATE UNIVERSITY Anatomy and Physiology Lab Building Addition – Meridian Health Science Center	Motion to approve
5	UNIVERSITY of IDAHO Funding Increase – Athletics Program	Motion to approve
6	UNIVERSITY of IDAHO Idaho Arena Project – Planning, Programming and Design Phases	Motion to approve

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SUBJECT

Consider and Act Upon Items Discussed in Executive Session Related to the Acquisition of Real Property

APPLICABLE STATUTE, RULE, OR POLICY

Idaho State Board of Education Governing Policies & Procedures, Section V.I. Real and Personal Property and Services

BACKGROUND/DISCUSSION

Executive Session items may be discussed and acted upon, if appropriate, in open session.

IMPACT

Approval by the Board will allow the Board President and Executive Director to negotiate within the terms discussed in Executive Session to acquire the specified property.

BOARD ACTION

I move to authorize the Board President and Executive Director of the State Board of Education to execute any requisite documents to acquire the property within the terms discussed in Executive Session.

Moved by _____ Seconded by _____ Carried Yes _____ No ____

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BOISE STATE UNIVERSITY

SUBJECT

Online Program Fee Request, Master of Science in Accountancy

APPLICABLE STATUTE, RULE, OR POLICY

Idaho State Board of Education Governing Policies & Procedures, Section V.R.

BACKGROUND/DISCUSSION

Boise State University (BSU) proposes to establish an online program fee for the fully online version of its Master of Science (M.S.) in Accountancy program. The online Accountancy program will operate under the guidelines of Idaho State Board of Education (Board) Policy V.R. as it pertains to fully online programs. The online program will serve the needs of people unable to attend in-person classes at the BSU campus due to work schedule or location.

The 30-credit online program will utilize the existing curriculum currently offered inperson for BSU's Association of Advance Collegiate Schools of Business (AACSB) accredited program.

The program is designed for people who want to advance their knowledge in accounting and prepare for careers in the accounting profession. Graduates will be prepared to pursue professional credentials such as the Certified Public Accountant (CPA) and the Certified Management Accountant (CMA). The program covers a variety of advanced topics including financial reporting, audit, tax, data analytics, accounting information systems, managerial accounting, and research methodology.

The U.S. Bureau of Labor Statistics' Occupational Outlook Handbook indicates there were 1,332,700 accountants and auditors employed in the U.S. in 2014. That number is expected to jump to 1,475,100 by 2024. "Employment of accountants and auditors is projected to grow 11 percent from 2014 to 2024, faster than the average for all occupations. In general, employment growth of accountants and auditors is expected to be closely tied to the health of the overall economy. As the economy grows, more workers should be needed to prepare and examine financial records."

Both Idaho State University and the University of Idaho offer in-person Master of Accountancy degrees; neither offers an online program.

The BSU program is expected to grow to an enrollment of approximately 100 students by its fifth year and graduate approximately 60 per year once fully up and running.

IMPACT

This request will enable BSU to set a price-point appropriate for the program; students will pay an online program fee in lieu of tuition. BSU will charge \$450 per credit hour. This is a competitive rate in the current online market. Based on a review of 10 institutions offering a similar online degree, the lowest per credit rate was \$442 and the highest was \$1,088.

The total cost to the student of the 30 credits required for completion of the proposed program would be \$13,500.

The program will not require the use of any new state appropriated funds.

ATTACHMENTS

Attachment 1 – M.S. in Accountancy online program details Page 3

STAFF COMMENTS AND RECOMMENDATIONS

BSU's proposal to create a fully online version of its M.S. in Accountancy program was coordinated through the Board's established program review process and recommended for approval by the Council on Academic Affairs and Programs (CAAP) on January 19, 2017; and by the Instruction, Research, and Student Affairs (IRSA) Committee on February 2, 2017.

The proposed online program fee complies with Board Policy V.R.3.x. and should not, as described, reduce access to an M.S. in Accountancy degree for Idaho resident students enrolled in "brick and mortar" courses on campus. The market will determine whether this delivery mode is sustainable at the proposed rate of \$450 per credit hour (in lieu of normal tuition and any special course fees). [Note: the normal per credit hour fee for a full-time, resident BSU graduate student taking 9-15 credits ranges from \$281/credit hour (for a student taking 15 credits) to \$469/credit hour (for a student taking 9 credits); or \$382/credit for a part-time (1-8 credits) graduate student.]

Staff recommends approval.

BOARD ACTION

I move to approve the request by Boise State University to designate an online program fee for the M.S., in Accountancy program in the amount of \$450 per credit hour in conformance with the program budget submitted to the Board in Attachment 1.

Moved by	Seconded by	/ Carried Yes	No

IDAHO STATE UNIVERSITY

SUBJECT

Engineering and cost estimation for collocation of Research and College of Technology programs in Research and Innovation in Science and Engineering (RISE) building

APPLICABLE STATUTE, RULE, OR POLICY

Idaho State Board of Education Governing Policies & Procedures, Section V.K.1.

BACKGROUND/DISCUSSION

As part of Idaho State University's (ISU's) program prioritization process, the Institutional Effectiveness and Assessment Council recommended to the President to collocate College of Technology programs with Research at the RISE building. Collocation would support alignment of resources and programs and create additional efficiencies across campus. Pursuant to Board Policy V.K.1., ISU is required to obtain Idaho State Board of Education (Board) approval for projects that exceed \$1,000,000. ISU would like to begin engineering and cost estimations to evaluate moving College of Technology programs to the RISE building, to be collocated with Research. Most immediately, ISU believes it can better utilize the high bay spaces in the RISE building by housing College of Technology programs such as:

- Machining Technology
- Diesel Technology
- On-site Power Generation
- Automotive Technology
- Computer Machining Technology
- Welding

In addition, ISU intends to conduct further analysis for additional areas within RISE that may be developed for other College of Technology programs that may include:

- Energy Systems Technology and Education Center (ESTEC)
- Civil Engineering Technology

IMPACT

In addition to aligning resources and enhancing program support, collocating College of Technology Programs with Research in the RISE building will support additional efficiencies. ISU is nearing the end of a lease agreement for space in the Continuing Education Building, which currently houses multiple College of Technology programs. ISU has determined that there is physical capacity for collocation of additional programs at the RISE building. These programs will be able to move into the vacated spaces in buildings on campus that will be created when programs are relocated in RISE. This will enable ISU to ultimately dispose of aging off-campus facilities and consolidate programs that are now located in those buildings into one facility. Programs can share spaces and collaborate, operating costs will be reduced, and the institution will generate funds from the sale of the vacated buildings and properties. ISU will also be able to discontinue leasing space off campus in Pocatello and better utilize spaces on campus.

ATTACHMENTS

Attachment 1 – RISE Building Blue Print

Page 3

STAFF COMMENTS AND RECOMMENDATIONS

ISU anticipates that the cost for the proposed relocation of programs into the RISE building could exceed \$1,000,000—thus the project cost could reach the threshold at which Board approval is required. Further Board approval will be required at the completion of the engineering/cost estimation work prior to implementing the move-associated actions. Changing the mix of programs housed within RISE complex will likely have an impact on the net revenues originally projected for RISE when it was planned as a dedicated research facility.

Staff recommends approval.

BOARD ACTION

I move to approve the request by Idaho State University to begin engineering and cost estimating to move College of Technology programs into the RISE building.

Moved by _____ Seconded by _____ Carried Yes ____ No ____

IDAHO STATE UNIVERSITY

SUBJECT

Anatomy and Physiology Lab Building Addition at Idaho State University (ISU) Meridian Health Science Center

REFERENCE

February 2016	Idaho State Board of Education (Board) approved execution of affiliation agreement between ISU and proposed Idaho College of Osteopathic Medicine (ICOM)
August 2016	Board approved execution of ground lease for ICOM to build medical education building on ISU Meridian campus

APPLICABLE STATUTE, RULE, OR POLICY

Idaho State Board of Education Governing Policies & Procedures, Section V.K.1.

BACKGROUND/DISCUSSION

ISU would like to begin engineering and cost estimating to provide for expanding the anatomy and physiology lab in Meridian to accommodate 12 more cadaver stations and accompanying support systems. The current anatomy and physiology lab consists of 12 stations. This expansion will enable ISU and partners to utilize a total lab space of 24 stations. This expansion will create future capability and use of existing facilities to further intra-professional education and research possibilities. ISU anticipates that physician assistant, physical therapy, occupational therapy, pharmacy, dental training programs, and other ISU entities will utilize the additional space. External partners in the medical community and secondary schools will also have access to the lab. In addition, the proposed Idaho College of Osteopathic Medicine (ICOM) will be provided use of the space for training medical students. An agreement with ICOM is under development to specify usage and the associated fees. This draft (usage and fee) agreement will be presented to the Board at a subsequent meeting.

IMPACT

ICOM will be paying for the entire project, which consists of a building addition of 3,700 square feet adjacent to the existing lab. The total cost of this project is currently estimated at between \$2-\$3M. Under this proposal, ICOM will pre-pay for their lease of the space in an amount that covers the final cost of the lab construction. For the initial planning, engineering, and cost estimating the Division of Public Works (DPW) requests a 10% fee (\$250,000). ICOM will reimburse ISU for this initial expense as outlined in the attached Memorandum of Understanding.

ATTACHMENTS

Attachment 1 – ISU & ICOM MOU	Page 3
Attachment 2 – Revised ISU six-year Capital Projects plan	Page 5

STAFF COMMENTS AND RECOMMENDATIONS

As described above, the new anatomy and physiology (A&P) lab extension would benefit future ISU students as well as ICOM students. It appears that ICOM's plans for its new medical education facility (on ground leased from ISU) did not fully anticipate the likely future demands for A&P lab support/cadaver stations. ICOM has offered to fully fund the new \$2-\$3M facility adjacent to ISU's Meridian facility.

There is no indication that ISU solicited funding support from ICOM prior to bringing this proposal to the Board—the proposal appears to have originated with ICOM. In accordance with Board Policy V.K., ISU needs to add this proposed project to its six-year capital projects list (a step which normally proceeds fund-raising). A revised six-year capital plan is presented at Attachment 2 for Board approval.

According to the attached, executed MOU, ISU has already agreed to provide \$250,000 to DPW for initial design work for the project, and ICOM has already agreed to reimburse ISU for the expenses incurred by DPW. While the scope (\$250K) of the proposed design work falls within the approval authority of the institution's chief executive, the projected scope of the entire project (over \$1M) will require Board approval for the financing plan and construction phase of the project. It would have been preferable for the university to present this package to the Board prior to execution of the attached MOU. [Note: the timing for the Board's subsequent approval of a "new agreement" (February Board meeting) is not attainable, and Board approval of construction/financing would not normally precede completion of the design phase.]

BOARD ACTION

I move to approve the request by Idaho State University to amend its previously approved six-year capital plan, as presented in Attachment 2, and to authorize the university to begin engineering and cost estimating for an anatomy and physiology lab expansion of the Meridian Health Science Center building.

Moved by	Seconded by	Carried Yes	3 No
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UNIVERSITY OF IDAHO

SUBJECT

Request for waiver of institutional funds cap for Athletics

APPLICABLE STATUTE, RULE, OR POLICY

Idaho State Board of Education (Board) Governing Policies & Procedures, Section V.X.3.b.

BACKGROUND/ DISCUSSION

The University of Idaho (UI) Athletics Department (Athletics) is projecting an operating deficit for the current fiscal year (FY2017). Initial estimates developed before the beginning of the fiscal year put the deficit at \$1,093,000. Recent revenue shortfalls have been covered by Athletics reserves which were exhausted prior to this budget year.

While athletics expenditures are tracking very closely with initial budget estimates, the projected deficit is being driven primarily by shortfalls in three categories of revenue. During FY2015 and FY2016, the football team played two guarantee games against the University of Southern California and Auburn University. These two games generated guarantee revenue of \$2,100,000. During the current fiscal year, the football team again played two guarantee games against the University of Washington and Washington State University. These two games generated guarantee revenue of \$1,575,000. This scheduling change, designed to play a more regional schedule, created a \$525,000 decrease in game guarantee revenue, and accounts for almost half of the projected current fiscal year operating deficit. While the football program always has the option to plan a more aggressive guarantee game schedule, starting a season with a difficult and potentially losing record is unattractive from a competitive and student athlete welfare perspective.

In addition to the swing in game guarantee revenue, student fees are projected to drop significantly from FY2015 and FY2016 levels. While UI reported encouraging enrollment statistics for the current fiscal year, that trend has not yet resulted in increases in student fee revenue for the Athletics Department. Accordingly, estimates of FY2017 student fee revenue were set at \$1,886,100. This represents a decrease of \$315,750 compared to prior fiscal year student fee collections. This shortfall accounts for about a third of the projected current fiscal year operating deficit.

Related to student fee revenue, it should be noted that the ability to increase athletics fees is limited by Board policy. Accordingly, athletics student fee collections have not kept pace with the growth in tuition rates. Over the years, increases in tuition have increased scholarship costs within the Athletics Department. Without corresponding increases in student athletic fee collections, the revenue available to fund scholarships has not kept pace with rising costs. Finally, athletics donations are anticipated to be slightly down for FY2017. Athletics Department personnel project that contributions to the Vandal Scholarship Fund (VSF) will be down \$150,000 from prior fiscal year levels. In addition, non-VSF donations are projected to be down \$200,000 from prior fiscal year levels. This decrease is partially attributed to the decision to move the football program from the Football Bowl Subdivision (FBS) to the Football Championship Subdivision (FCS). This \$350,000 decrease in donations accounts for about a third of the projected current fiscal year operating deficit.

Fortunately, within the last few months, two key football events have generated additional revenue that will reduce the projected deficit. In November 2016, the Vandals were invited to compete in the Famous Idaho Potato Bowl. Participation in this game has generated additional net revenue to help offset the projected operating deficit. In addition, the Sun Belt Conference finished in 3rd place overall (within the Group of 5), while the Athletics Department had budgeted revenue associated with a 5th place finish. This improved conference standing has also generated additional revenue for the Athletics Department. Taking into consideration both the Famous Idaho Potato Bowl and an improved conference finish, the current fiscal year athletics deficit will be below original projections.

The current fiscal year athletics caps for UI are \$2,973,100 for General Funds, \$1,266,100 for Gender Equity, and \$949,500 for Institutional Support. The grand total of all athletics caps is \$5,188,700.

As noted above, the announced move to the FCS created financial challenges in the current fiscal year because of reduced donations. UI expects this trend to continue for the next few years, as the football program begins to compete in the new subdivision. In addition, the move to the FCS will result in loss of conference revenues. Accordingly, to ensure a successful transition from the FBS to the FCS, UI is requesting approval to invest additional institutional funds into the athletics program in a manner consistent with the spirit of Idaho State Board of Education philosophy and policy (up to \$1,000,000 per year for the next four years).

IMPACT

Additional investment of institutional funds in the amount of up to \$1,000,000 per year (in addition to the Board-computed institutional fund limit) for each of the next four years would provide Athletics with increased operating resources and aid in the FBS to FCS transition. The UI has available financial resources to support Athletics through this transition.

STAFF COMMENTS AND RECOMMENDATIONS

The UI request (see first paragraph in "Background/Discussion" section, above) suggests that there is no longer a positive fund balance for the total Athletics budget, with prior reserves having been exhausted. Board Policy V.X.2.d. requires that a positive fund balance be maintained, and if a deficit occurs, the institution

"shall submit a plan for Board approval that eliminates the deficit within two fiscal years."

The UI has indicated that, contingent upon the Board's approval of a waiver to the current Institutional Funds cap (which, for FY2017 would increase the current limit of \$949,500 to \$1,949,500), it will have sufficient Institutional Funds on hand to cover the current and projected future Athletic deficits. Note that, under Board policy, Institutional Funds "*include, but are not limited to, auxiliaries, investment income, interest income, vending, indirect cost recovery funds on federal grants and contracts, and administrative overhead charged to revenue-generating accounts across campus. Institutional Funds do not include tuition and fee revenue."* Institutional reserves which accumulate from unexpended tuition and fees cannot be used within the Institutional Fund category for Athletics.

The UI request also suggests that its Student Athletic Fee cap is too low (no mention made of the appropriateness of the General Fund cap). Presumably, a balanced recovery plan would take all categories of capped expenditures (General Fund, Student Athletic Fee, Gender Equity, and Institutional Funds) into account, along with Program fees (for which there is no cap).

Staff recommends that the Board consider limiting the length of the waiver on the Institutional Funds cap to one year (FY2017), while awaiting an Athletic Deficit reduction plan from the UI, prior to making a determination on possible waiver action for FY2018 and beyond.

BOARD ACTION

I move to waive Board policy V.X.3.b. and to approve the request by the University of Idaho to temporarily increase its institutional funds limit by an amount not to exceed \$1,000,000 above the Board-computed institutional funds limit each year for a period of four years (fiscal years 2017 – 2020) in support of its athletics program.

Moved by _____ Seconded by _____ Carried Yes ____ No ____

Or

I move to waive Board policy V.X.3.b. and allow the University of Idaho to temporarily increase its institutional funds limit for FY2017 by an amount not to exceed \$1,000,000 (\$1,949,500 total); and that the university provide a plan for Board approval to eliminate its athletics deficit by the end of FY2019.

Moved by _____ Seconded by _____ Carried Yes _____ No ____

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UNIVERSITY OF IDAHO

SUBJECT

Request for authorization of planning and design phase of Idaho Arena project

REFERENCE

December 2016 State Board of Education (Board) approved University of Idaho (UI) request to add Idaho Arena project to the university's six-year Capital Plan

APPLICABLE STATUTE, RULE, OR POLICY

Idaho State Board of Education Governing Policies & Procedure, Section V.K.1 and Section V.K.3.a

BACKGROUND/DISCUSSION

This item is a request for Board authorization for the UI to commence planning and design of a new, multi-event and court sports facility to be known as the Idaho Arena, to be located adjacent to the Kibbie Activity Center on the Moscow, Idaho campus.

Planning Background

A multi-event and court sports facility with a seating capacity above that of the 1928 Memorial Gymnasium (capacity 1,500) is a long standing desire of the UI. A 1955 document, commissioned by President Donald Theophilus and prepared by Victor Jones & Associates Architects, entitled "Long Range Campus Plan for the University of Idaho," features a large events facility fronting on 6th Street across from the present-day Shoup Hall, and described as a "Coliseum."

In the late 1960s and early 1970s, the UI embarked on planning for a multi-facility athletics complex. This effort included a large, combined facility housing both a multi-event arena, offices for the Department of Athletics, and a new football stadium that eventually became the Associated Students of the University of Idaho (ASUI) Kibbie Activity Center. Planning and design progressed to the point that the combined Events Arena and Athletics Offices Facility, sited to the north of the proposed new football stadium, was included in a 1971 campus master plan. In 1972, design of this proposed facility was carried through the construction documents phase by Cline Smull Hamill Associates Architects. In the end, however, only the Kibbie Dome was constructed, and the combined Events Arena and Athletics Offices Facility was shelved.

In 2005, the UI engaged Opsis Architects to develop initial planning studies for improvements to the athletics facilities of the UI. Published in 2006, these studies once again proposed an events facility to the immediate north of the ASUI Kibbie Dome. The proposed seat count was 8,000, and the facility also was intended to support Fine Arts Musical performances. This drove the projected costs beyond

the limits of affordability. Therefore, the university elected to concentrate efforts at the time on improving the life safety characteristics and the guest experience within the ASUI Kibbie Activity Center, implementing a three phase capital project effort 2009–2011.

In 2013, then-President Duane Nellis initiated an events arena task force charged with revisiting the proposed multi-event and court sports facility. Upon his arrival in 2014, President Chuck Staben affirmed his commitment to the continuation of this work and to study and develop a vision for a more sustainable, "right-sized" facility better suited to campus needs, a facility that could be planned and constructed within the means of the UI.

Proposed Project Description

As a result of the continued work over the past two years, the UI now proposes to construct a multi-event and court sports facility to be known as the Idaho Arena. The vision is that the Idaho Arena will not only be a home for Vandal court sports, but also a gathering space for a variety of campus and community events to enhance student life on UI's residential campus.

The Idaho Arena will feature 4,000 to 5,000 seats arranged around a performance court suitable for varsity basketball and volleyball. The Idaho Arena will be located adjacent to the existing ASUI Kibbie Activity Center where it can leverage existing parking and other related resources. In addition to its role supporting student activities and the mission of the Department of Athletics, the Idaho Arena will serve as the host facility for campus and community events with expected guest attendance figures greater than 1,500, but which are not large enough to justify the operational expenses associated with the 15,000 seat Kibbie Dome.

In addition to the new performance court and seating, the Idaho Arena will feature a practice court facility, offices, locker rooms, conference facilities, and associated support facilities such as concourses, restrooms and concessions spaces. The vision is that the Idaho Arena will make use of engineered timber and wood materials sourced from Idaho's timber industry. It is also the intent that the Idaho Arena will be constructed to meet Leadership in Energy and Environmental Design (LEED) certification at the Silver Level, or higher.

Authorization Request

This request is for Board authorization to begin planning and design for a multievent and court sports facility of approximately 70,000 square feet and seating 4,000 to 5,000 guests, adjacent to the ASUI Kibbie Activity Center, to be known as the Idaho Arena. The total project cost is currently estimated at \$30,000,000, to include design and construction costs and contingency allowances. Funding for this project would be provided through the use of facility fees, bond proceeds, private gifts, and institutional funds. The project is consistent with the UI's strategic plan, specifically, <u>Goal One,</u> <u>Engage</u>, and <u>Goal 2, Transform</u>, as the Idaho Arena is to be a facility that supports events and activities which engage the community and which enrich the collegiate experiences and careers of the students of the UI. The Idaho Arena is also consistent with the UI's Long Range Capital Development Plan (LRCDP), an arena having been featured in the UI's campus plans since the 1950s.

IMPACT

Below is an early estimation of project costs and potential funding sources.

<i>Overall Project</i> Funding		Estimate Budget		
State	\$0	A/E & Consultant Fees	\$	2,766,500
Federal (Grant):	0	Construction		20,750,000
Other (UI)		Construction Cont.		2,075,000
Central University	2,000,000	Owner Costs		1,419,900
Gifted Funds	20,000,000	FFE		287,500
Facility Fees	5,000,000	Project Cont.		<u>2,701,100</u>
Bond proceeds (IRIC) <u>3,000,000</u>				
Total	\$30,000,000	Total	\$	30,000,000

Planning, Programming and Design Phase					
Funding		Estimate Budget			
State	\$0	A/E & Consultant Fees \$	2,766,500		
Federal (Grant):	0	Construction	0		
Other (UI)		Construction Cont.	0		
Central University	2,000,000	Owner Costs	0		
Gifted Funds \$	<u>1,000,000</u>	FFE (includes Technology)	0		
		Project Cont. (Design Ph.) \$	223,500		
Total	\$ 3,000,000	Total \$	3,000,000		

ATTACHMENTS

Attachment 1 – Capital Project Tracking Sheet

Page 5

STAFF COMMENTS AND RECOMMENDATIONS

Upon successful completion of the planning and design phase, the UI will return to the Board for approval to proceed with the construction phase of the project and for approval of the financing plan for the project, in accordance with Board Policy V.K.3.b.

Staff recommends approval.

BOARD ACTION

I move to approve the request by the University of Idaho to implement the planning and design phase of the Idaho Arena capital project, with an estimated cost for this phase not to exceed \$3,000,000. Authorization includes the authority to execute all necessary consulting and vendor contracts to implement the planning and design phases of the project.

Moved by	Seconded by	Carried	Yes	No
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