

EASTERN IDAHO TECHNICAL COLLEGE

**COMPREHENSIVE ANNUAL FINANCIAL REPORT
CONTAINING AN**

**INDEPENDENT AUDITOR'S REPORT
and FINANCIAL STATEMENTS**

JUNE 30, 2011 AND 2010

INCLUDING SINGLE AUDIT

REPORTS FOR

THE YEAR ENDED JUNE 20, 2011



**PREPARED BY THE CONTROLLER AND BUSINESS OFFICE OF
EASTERN IDAHO TECHNICAL COLLEGE**

1-208-524-3000

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REPORT OF INDEPENDENT AUDITORS

Idaho State Board of Education
Eastern Idaho Technical College
Idaho Falls, Idaho

We have audited the accompanying financial statements of the Eastern Idaho Technical College (the College) and its discretely presented component unit, Eastern Idaho Technical College Foundation (the Foundation) as of and for the years ended June 30, 2011 and 2010, as listed in the table of contents. These financial statements are the responsibility of the College's and Foundation's management. Our responsibility is to express an opinion on these financial statements based on our audits. We did not audit the financial statements of Eastern Idaho Technical College Foundation, a discretely presented component unit, as described in Note 8. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it related to the amounts included for that component unit, is based solely on the report of other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audits and the reports of other auditors provide a reasonable basis for our opinion.

In our opinion, based on our audits and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of the College and its discretely presented component unit as of June 30, 2011 and 2010, and the changes in its financial position and cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2011, on our consideration of the College's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Idaho State Board of Education
Eastern Idaho Technical College
September 30, 2011
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The Management's Discussion and Analysis on pages 3 through 9 and certain information in Note 7, *Postemployment Benefits Other Than Pensions*, that is labeled as "required supplementary information" is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the College's basic financial statements taken as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Moss Adams LLP

Eugene, Oregon
September 30, 2011

**EASTERN IDAHO TECHNICAL COLLEGE
MANAGEMENT’S DISCUSSION AND ANALYSIS**

Overview of the Financial Statements

This comprehensive annual financial report consists of a series of financial statements, prepared in accordance with Governmental Accounting Standards Board (“GASB”) Statement No. 35, “*Basic Financial Statements and Management’s Discussion and Analysis for Public Colleges and Universities.*” This section of Eastern Idaho Technical College’s (the “College”) financial report presents management’s discussion and analysis of the College’s financial activities during the fiscal year ended June 30, 2011 with comparative financial data for the years ended June 30, 2010 and 2009.

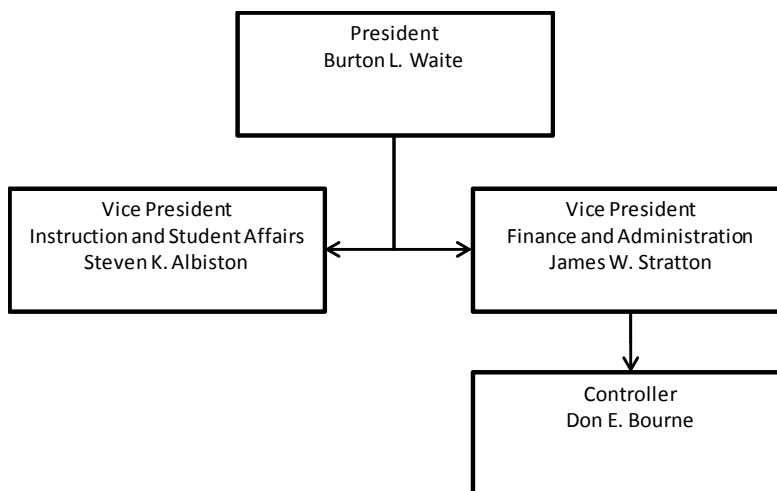
As required by GASB, this report includes the following three basic financial statements that provide information on the College as a whole: the Statement of Net Assets; the Statement of Revenues, Expenses and Changes in Net Assets; and the Statement of Cash Flows. Each of these statements will be discussed.

This discussion and analysis focuses on the College’s primary institution operations. The College’s discretely presented component unit, Eastern Idaho Technical College Foundation, Inc., issues separately audited financial statements which can be obtained directly from the Foundation’s administrative office.

Principal officials of Eastern Idaho Technical College involved with fiscal controls during the period ending June 30, 2011 include:

Burton L. Waite	President
James W. Stratton	Vice President for Finance and Administration
Don E. Bourne	Controller

Reporting relationships for those involved with fiscal performance are shown below:



Statement of Net Assets

The statement of net assets presents the financial position of the College at the end of the fiscal year and includes all the College's assets and liabilities. The difference between total assets and total liabilities is net assets and is an indicator of the College's current financial condition.

Summary Statement of Net Assets

	<u>2011</u>	<u>2010</u>	<u>2009</u>
Assets:			
Current assets	\$ 4,598,703	\$ 4,434,650	\$ 4,611,564
Noncurrent assets	<u>23,321,987</u>	<u>23,791,227</u>	<u>13,402,694</u>
Total assets	<u>27,920,690</u>	<u>28,225,877</u>	<u>18,014,258</u>
Liabilities:			
Current liabilities	1,173,382	878,119	876,546
Noncurrent liabilities	<u>291,000</u>	<u>241,000</u>	<u>182,000</u>
Total liabilities	<u>1,464,382</u>	<u>1,119,119</u>	<u>1,058,546</u>
Net assets:			
Invested in capital assets	23,321,987	23,791,227	13,402,694
Unrestricted	<u>3,134,321</u>	<u>3,315,531</u>	<u>3,553,018</u>
Total net assets	<u>26,456,308</u>	<u>27,106,758</u>	<u>16,955,712</u>
Total liabilities and net assets	<u>\$ 27,920,690</u>	<u>\$ 28,225,877</u>	<u>\$ 18,014,258</u>

Total net assets decreased by 2.4% in 2011 from \$27,106,758 to \$26,456,308, a reduction of \$650,450. The primary reason for the reduction in net assets is the disposal of obsolete equipment, most significantly video conferencing equipment originally purchased in 1996 with a book value on disposal date of \$761,932.

As of June 30, 2011, total College assets were \$27.9 million. Current assets consisted primarily of cash and cash equivalents amounting to \$1,988,372; cash with the state treasurer in the amount of \$1,470,943; amounts due from other state agencies totaling \$797,449; and misc. other assets of \$341,939. The College's largest asset is its investment in property, plant and equipment, net, which totals \$23.3 million. The \$164,053 increase in current assets is largely due to an increase of \$157,127 in cash and cash equivalents and cash with the state treasurer. The change in cash and cash equivalents is attributable primarily to timing difference as the College was in different stages of its normal operating cycle of collecting and converting receivables and amounts due from other state agencies to cash and cash equivalents. The \$469,240 decrease in non-current assets contributed significantly to the reduction in net assets in FY 2011.

Current liabilities are largely represented by accounts payable and other accrued liabilities. Amounts due to employees for salaries and related benefits earned but not yet paid as of June 30, 2011 totaled \$551,306. Additional amounts due to employees for compensated absences amounted to \$237,255. These combined liabilities are about \$55,000 higher than FY 2010 and is attributable mostly to a timing difference of the payroll cycle. Balances due to suppliers for goods and services provided to the College on or prior to June 30, 2011 were just over \$312,000 which is much higher than previous years. The \$295,263 increase in current liabilities is represented primarily by increases in amounts due to suppliers for \$232,942 and increases of \$5,727 and \$1,654 in deposits and deferred revenue, respectively. The increase in supplier payables over the prior year is mostly attributable to a major purchase of computer hardware that was received but unpaid as of June 30.

Noncurrent liabilities totaling \$291,000 are represented entirely by the net OPEB obligation accrued in accordance with GASB Statement No. 45.

Statement of Revenues, Expenses and Changes in Net Assets

The statement of revenues, expenses and changes in net assets presents the operating results of the College, as well as other non-operating revenues and expenses and the resulting effect on net assets.

Summary Statement of Revenues, Expenses and Changes in Net Assets

	<u>2011</u>	<u>2010</u>	<u>2009</u>
Operating Revenues	\$3,877,233	\$3,565,657	\$3,365,189
Operating Expenses	<u>12,638,756</u>	<u>12,443,452</u>	<u>11,352,772</u>
Operating Income (loss)	(8,761,523)	(8,877,795)	(7,987,583)
Net nonoperating revenues	<u>8,017,880</u>	<u>7,680,393</u>	<u>7,482,073</u>
Income (loss) before other revenues	(743,643)	(1,197,402)	(505,510)
Other Revenues	<u>93,193</u>	<u>11,348,448</u>	<u>933,669</u>
Increase (decrease) in net assets	(650,450)	10,151,046	428,159
Net assets – beginning of year	<u>27,106,758</u>	<u>16,955,712</u>	<u>16,527,553</u>
Net assets – end of year	<u>\$26,456,308</u>	<u>\$27,106,758</u>	<u>\$16,955,712</u>

Operating revenues include activities having characteristics of exchange transactions (the payer/sponsor receives a benefit approximately equal in value to the payment or award). Non-operating revenues include those activities having characteristics of non-exchange transactions (the payer/sponsor makes a voluntary transfer without directly receiving equal value in return). The GASB reporting model regards state appropriations as non-operating revenues or subsidies even though they support operating activities; consequently, operating losses are typical for colleges and

universities that rely heavily on state appropriations for their support. Other revenues consist primarily of capital grants and appropriations. Operating expenses are the ordinary and necessary costs associated with the day-to-day operations, maintenance and management of the College.

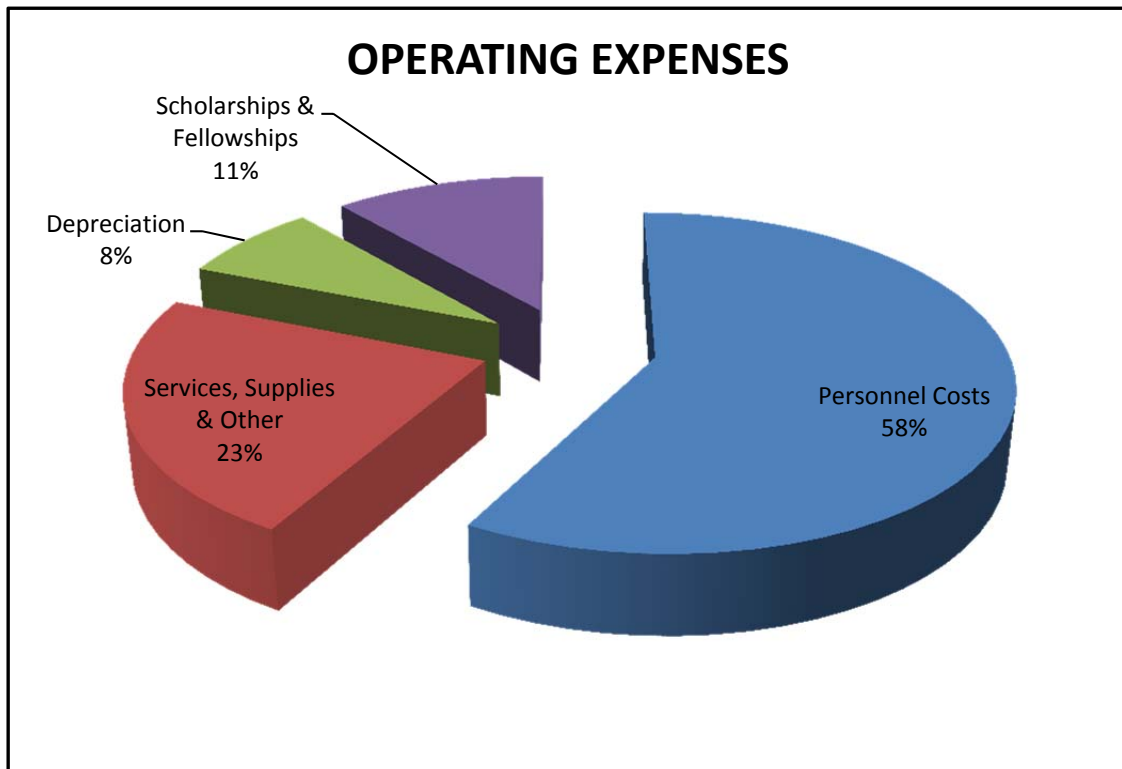
Operating revenues increased by approximately \$312,000 from that of the previous year. The increase in revenues can primarily be attributed to the increase in State grants and contracts administered by the College, specifically the Grow Green Project and Fire Training. Student fees and grants and contracts account for the majority of operating revenues. Net student fees amounted to approximately \$861,000 (compared to approximately \$988,000 in FY 2010) while grants and contracts totaled approximately \$2,498,000. Net student fees reflect a 5.1% increase in fees approved by the State Board of Education which was offset by lower enrollment. The \$195,304 increase in operating expenses was largely due to an increase of \$235,718 in scholarship awards to students, an increase of \$68,214 in depreciation expense and a decrease of \$49,778 in personnel costs. Expenditures in other operating expense categories were down by \$58,851 from 2010 levels, which is not considered significant. The net overall increase in all operating expenditures can be largely attributed to an increase in the availability of financial aid funds for students and the increase in grant activities administered by the College, a “pass-through” effect that increases both revenue and expense.

Net non-operating revenues increased by \$337,487 from 2010. That change is primarily the result of a \$455,561 increase in gifts and grants that is offset by a \$128,020 decrease in state appropriations. Another significant source of non-operating revenues is gifts and grants. In FY 2011 the College received gifts and grants of approximately \$2,321,000.

In an effort to minimize or eliminate the potential to “double count” revenues, GASB requires tuition and fees to be reported net of scholarship discounts and allowances. Inter-departmental transactions are also eliminated in determining college-wide revenues and expenses. Scholarship allowances are typically amounts the College has recorded as revenues from gifts or grants and to the extent those resources are used to satisfy student charges for fees and related expenses an allowance is recorded. The College’s allowances amounted to just over \$902,065 for 2011, which included scholarship checks issued to pay fee charges of \$385,954 and financial aid checks issued to pay fee charges of \$516,111.

Other revenues consist primarily of capital grants and appropriations. Capital grants and appropriations are generally those that the resource provider restricts the recipient’s use to capital acquisitions. Capital appropriations also include the cost of completed capital projects funded through such sources as the Idaho Permanent Building Fund and administered by the Idaho Division of Public Works (“DPW”). The College did not receive any significant monies in capital grants and appropriations in FY 2011. This did not have an adverse impact on the College. DPW did provide funding for various repair projects in FY 2011 which maintained existing capital assets in good condition.

Personnel costs are by far the largest single operating expense, accounting for 58.2% of the College’s operating costs. Services, supplies and other represent 22.8% with scholarships and depreciation representing 11.4% and 7.6% respectively.



Statement of Cash Flows

The statement of cash flows provides information about cash receipts and cash payments during the year. This statement also helps assess the College's ability to generate net cash flows and its ability to meet its obligations as they come due.

Summary Statement of Cash Flows

	<u>2011</u>	<u>2010</u>	<u>2009</u>
Cash Provided by (used in):			
Operating activities	\$ (7,683,820)	\$ (7,913,009)	\$ (7,401,993)
Noncapital financing activities	8,017,896	7,826,312	7,459,877
Capital and related financing activities	(189,554)	435,226	5,228
Investing activities	<u>12,605</u>	<u>2,659</u>	<u>4,397</u>
Net increase (decrease) in cash	157,127	351,188	67,509
Cash and cash equivalents - beginning of year	<u>3,302,188</u>	<u>2,951,000</u>	<u>2,883,491</u>
Cash and cash equivalents - end of year	<u>\$ 3,459,315</u>	<u>\$ 3,302,188</u>	<u>\$ 2,951,000</u>

The College's cash and cash equivalents increased by \$157,127 during 2011. Operating sources of cash increased by \$20,266. The most notable increase was from cash generated by grants and contracts activities. Operating uses decreased by \$208,923 from 2010. The most notable decrease in operating uses was in payments to suppliers.

Major sources of operating funds during 2011 were net student fees \$818,848, grants and contracts \$2,258,623 and auxiliary enterprise sales \$373,216. Major uses of operating funds during 2011 were payments to suppliers \$2,577,390, payments for employee salaries and benefits \$7,256,547 and payments for scholarships \$1,446,226. The College's significant sources of cash provided by non-capital financing activities were state appropriations \$5,690,714 and gifts and grants amounting to \$2,321,455. The primary use of funds in financing activities during 2011 was a \$459,079 investment in capital assets. Interest received on investments, \$12,605, was the only source of funds from investing activities.

Component Unit Foundation

In May 2002, GASB issued Statement No. 39, *Determining Whether Certain Organizations Are Component Units, an amendment of GASB 14*. This statement clarified the definition of a component unit for financial reporting purposes. As a result, the College is discretely reporting the Statement of Net Assets and the Statement of Revenues, Expenses and Changes in Net Assets for the Foundation as part of the financial statements for the College.

At June 30, 2011, the statement of net assets revealed that the total assets of the Foundation were \$4,274,886. Foundation assets are comprised of cash and cash equivalents amounting to \$1,031,222 and investments and Pledges receivable totaling \$3,197,414. Foundation liabilities are comprised of accounts payable and accrued liabilities amounting to \$9,064 and annuities payable, including a charitable remainder, totaling \$70,488. Net assets of the Foundation total \$4,195,334. Of this amount, \$3,816,547 is restricted by donor stipulations that limit the use of the donated assets.

The statement of revenues, expenses and changes in net assets for 2011 indicates an increase in net assets of \$283,696. Primary sources of revenues for the Foundation were public support \$751,335, interest and dividend income \$105,600 and other net investment gains of \$388,960. Significant expenses of the Foundation include scholarship payments to the College \$890,912 (compared with \$371,631 in FY 2010), personnel costs \$70,796 and other College support totaling \$71,287.

Future Economic Outlook

The College is largely dependent upon ongoing financial and political support from state government. The College's state appropriations, including capital appropriations, comprised over 47% of total revenues for 2011, clearly indicating the economic position and future of Eastern Idaho Technical College is closely tied to that of the state of Idaho.

The FY 2011 revenue for the state of Idaho was down over 2.6% from FY 2010's actual

General Fund revenue. The College is not certain how the projected shortfall will translate into additional budget reductions or holdback's for FY 2012, if any, but further reductions will require the College to implement additional and likely more drastic cost-saving measures than those already in place.

The College expects to see little change in economic conditions through 2012 and possibly into 2013. This trend, if prolonged, will affect institutional operations, student recruitment, competitive student fees and overall educational quality. The current freeze on salaries, now at three years may result in attrition of staff, including skilled faculty members.

Despite the uncertainty of future funding, the College is proceeding with several major upgrades of computer infrastructure collectively called the virtualization project. This project when complete will provide better educational quality both on campus and in the geographic region supported by the College. Equipment associated with this project will be capitalized by technical support, but other direct project costs such as technical support will not be capitalized. This will result in a slightly adverse effect on the College's financial position in 2012, but will allow it to continue to fulfill its mission of professional-technical education.

EASTERN IDAHO TECHNICAL COLLEGE

STATEMENT OF NET ASSETS JUNE 30, 2011 AND 2010

ASSETS	<u>COLLEGE</u>		<u>COMPONENT UNIT</u>	
	2011	2010	2011	2010
CURRENT ASSETS:				
Cash and cash equivalents	\$ 1,988,372	\$ 2,154,921	\$ 1,031,222	\$ 1,287,979
Cash with state treasurer	1,470,943	1,147,267	-	-
Accounts receivable and unbilled charges (net Of allowance \$26,293 & \$26,302)	213,777	264,660	-	-
Due from state agencies	797,449	729,444	-	-
Inventories	128,162	138,358	-	-
Investments	-	-	2,407,911	1,943,052
Pledges receivable	-	-	46,250	-
Total current assets	<u>4,598,703</u>	<u>4,434,650</u>	<u>3,485,383</u>	<u>3,231,031</u>
NONCURRENT ASSETS:				
Investments	-	-	789,503	769,503
Property, plant and equipment - net	<u>23,321,987</u>	<u>23,791,227</u>	-	-
Total noncurrent assets	<u>23,321,987</u>	<u>23,791,227</u>	<u>789,503</u>	<u>769,503</u>
TOTAL ASSETS	<u>\$ 27,920,690</u>	<u>\$ 28,225,877</u>	<u>\$ 4,274,886</u>	<u>\$ 4,000,534</u>
LIABILITIES AND NET ASSETS				
CURRENT LIABILITIES:				
Accounts payable	\$ 312,204	\$ 79,262	\$ 9,064	\$ 16,186
Accrued salaries and benefits payable	551,306	513,972	-	-
Compensated absences payable	237,255	219,649	-	-
Deposits	31,732	26,005	-	-
Deferred revenue	40,885	39,231	-	-
Annuities payable	-	-	8,529	8,375
Total current liabilities	<u>1,173,382</u>	<u>878,119</u>	<u>17,593</u>	<u>24,561</u>
NONCURRENT LIABILITIES:				
Other Liabilities - net OPEB obligation	291,000	241,000	-	-
Annuities payable	-	-	34,159	36,535
Charitable remainder payable	-	-	27,800	27,800
Total non-current liabilities	<u>291,000</u>	<u>241,000</u>	<u>61,959</u>	<u>64,335</u>
TOTAL LIABILITIES	<u>1,464,382</u>	<u>1,119,119</u>	<u>79,552</u>	<u>88,896</u>
NET ASSETS:				
Invested in capital assets - net of related debt	23,321,987	23,791,227	-	-
Restricted for:				
Nonexpendable	-	-	789,503	769,503
Expendable	-	-	3,027,044	2,719,681
Unrestricted	<u>3,134,321</u>	<u>3,315,531</u>	<u>378,787</u>	<u>422,454</u>
Total net assets	<u>26,456,308</u>	<u>27,106,758</u>	<u>4,195,334</u>	<u>3,911,638</u>
TOTAL LIABILITIES AND NET ASSETS	<u>\$ 27,920,690</u>	<u>\$ 28,225,877</u>	<u>\$ 4,274,886</u>	<u>\$ 4,000,534</u>

See accompanying notes

EASTERN IDAHO TECHNICAL COLLEGE

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS YEAR ENDED JUNE 30, 2011 AND 2010

	<u>COLLEGE</u>		<u>COMPONENT UNIT</u>	
	2011	2010	2011	2010
OPERATING REVENUES:				
Student fees – (net of scholarship discounts and allowances of \$902,065 and \$707,489)	\$ 861,099	\$ 988,109	\$ -	\$ -
Federal grants and contracts	761,148	807,729	-	-
State and local grants and contracts	811,332	278,782	-	-
Private grants and contracts (includes \$229,501 and \$170,560 from the Foundation)	925,911	1,003,919	-	-
Sales & services of educational activities	81,308	57,011	-	-
Sales and services of auxiliary enterprise - bookstore	371,400	365,740	-	-
Foundation public support	-	-	751,335	1,254,539
Foundation investment income	-	-	105,600	73,431
Other	<u>65,035</u>	<u>64,367</u>	<u>-</u>	<u>-</u>
Total operating revenues	<u>3,877,233</u>	<u>3,565,657</u>	<u>856,935</u>	<u>1,327,970</u>
OPERATING EXPENSES:				
Personnel costs	7,361,489	7,411,267	70,796	70,012
Services	980,916	1,207,817	35,352	31,819
Supplies	1,115,749	981,962	-	-
Insurance, utilities and rent	446,618	439,547	-	-
Scholarships and fellowships	1,446,226	1,210,508	-	-
Depreciation	961,994	893,780	-	-
Distributions to the College	-	-	890,912	371,631
Miscellaneous	<u>325,764</u>	<u>298,571</u>	<u>35,935</u>	<u>19,008</u>
Total operating expenses	<u>12,638,756</u>	<u>12,443,452</u>	<u>1,032,995</u>	<u>492,470</u>
OPERATING INCOME (LOSS)	(8,761,523)	(8,877,795)	(176,060)	835,500
NONOPERATING REVENUES:				
State appropriations	5,683,820	5,811,840	-	-
Gifts and grants (includes \$425,387 and \$201,071 from the Foundation)	2,321,455	1,865,894	-	-
Interest income	12,605	2,659	-	-
Unrealized gain (loss) on investments	-	-	385,883	266,401
Gain (loss) on sale of investments	-	-	3,077	15
Donated services	<u>-</u>	<u>-</u>	<u>70,796</u>	<u>70,012</u>
Total nonoperating revenues	<u>8,017,880</u>	<u>7,680,393</u>	<u>459,756</u>	<u>336,428</u>
INCOME (LOSS) BEFORE OTHER REVENUES	(743,643)	(1,197,402)	283,696	1,171,928
OTHER REVENUES (EXPENSES):				
State capital appropriations	36,923	11,173,010	-	-
Capital grants and gifts	47,857	212,632	-	-
Gain (loss) on disposition of property, plant and equipment	<u>8,413</u>	<u>(37,194)</u>	<u>-</u>	<u>-</u>
Total other revenues (expenses)	<u>93,193</u>	<u>11,348,448</u>	<u>-</u>	<u>-</u>
INCREASE (DECREASE) IN NET ASSETS	(650,450)	10,151,046	283,696	1,171,928
NET ASSETS, BEGINNING OF YEAR	<u>27,106,758</u>	<u>16,955,712</u>	<u>3,911,638</u>	<u>2,739,710</u>
NET ASSETS, END OF YEAR	<u>\$ 26,456,308</u>	<u>\$ 27,106,758</u>	<u>\$ 4,195,334</u>	<u>\$ 3,911,638</u>

See accompanying notes

EASTERN IDAHO TECHNICAL COLLEGE

STATEMENT OF CASH FLOWS YEAR ENDED JUNE 30, 2011 AND 2010

	COLLEGE	
	2011	2010
CASH FLOWS FROM OPERATING ACTIVITIES:		
Student fees	\$ 818,848	\$ 1,002,756
Grants and contracts	2,258,623	2,084,623
Sales and services of educational activities	80,622	57,728
Payments to suppliers	(2,577,390)	(2,935,415)
Payments to employees (Includes \$20,354 Foundation Reimbursement)	(7,256,547)	(7,343,163)
Payments for scholarships and fellowships	(1,446,226)	(1,210,508)
Sales and services of auxiliary	373,216	366,604
Other receipts	<u>65,034</u>	<u>64,366</u>
Net cash provided (used) by operating activities	<u>(7,683,820)</u>	<u>(7,913,009)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
State appropriations	5,690,714	5,948,372
Gifts and grants	2,321,455	1,865,894
Deposits and advances	5,727	12,046
Student lending receipts	1,458,462	1,599,295
Student lending payments	<u>(1,458,462)</u>	<u>(1,599,295)</u>
Net cash provided (used) by noncapital financing activities	<u>8,017,896</u>	<u>7,826,312</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Capital grants and contracts	255,413	682,097
Purchases of property, plant and equipment	(459,079)	(254,925)
Proceeds from the sale of property, plant and equipment	<u>14,112</u>	<u>8,054</u>
Net cash provided (used) by capital and related financing activities	<u>(189,554)</u>	<u>435,226</u>
CASH FLOWS FROM INVESTING ACTIVITIES:		
Investment income	<u>12,605</u>	<u>2,659</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	157,127	351,188
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR	<u>3,302,188</u>	<u>2,951,000</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 3,459,315</u>	<u>\$ 3,302,188</u>

See accompanying notes

EASTERN IDAHO TECHNICAL COLLEGE

STATEMENT OF CASH FLOWS YEAR ENDED JUNE 30, 2011 AND 2010

	<u>COLLEGE</u>	
	2011	2010
RECONCILIATION OF NET OPERATING INCOME (LOSS) TO NET CASH AND CASH EQUIVALENTS USED IN OPERATING ACTIVITIES:		
Operating income (loss)	\$ (8,761,523)	\$ (8,877,795)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:		
Depreciation expense	961,994	893,780
Maintenance costs paid by the Division of Public Works	-	103,000
Changes in assets and liabilities:		
Accounts receivable and unbilled charges - net	(234,023)	(52,730)
Work-in-process	(686)	717
Inventories	10,882	(28,510)
Unearned fees	-	-
Prepaid expenses	-	-
Accounts payable	232,942	(34,178)
Accrued salaries and benefits payable	37,334	3,783
Compensated absences payable	17,606	5,323
Net OPEB obligation	50,000	59,000
Deferred revenue	<u>1,654</u>	<u>14,601</u>
Net cash provided (used) by operating activities	<u>\$ (7,683,820)</u>	<u>\$ (7,913,009)</u>
 SUPPLEMENTAL DISCLOSURE OF NONCASH TRANSACTIONS:		
Donated assets	\$ 2,450	\$ 2,625
Assets acquired through state capital appropriations	36,923	11,070,010

See accompanying notes

EASTERN IDAHO TECHNICAL COLLEGE

NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2011

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Eastern Idaho Technical College (the “College”) is part of the public system of higher education in the State of Idaho. The system is considered part of the Idaho financial reporting entity. The Idaho State Board of Education (“SBOE”), appointed by the Governor and confirmed by the legislature, directs the system. The College is located in Idaho Falls, Idaho. The significant accounting policies are described below to enhance the usefulness of the financial statements to the reader.

Reporting Entity – The accompanying basic financial statements include the accounts of the College and the College’s related organization, Eastern Idaho Technical College Foundation, Inc. (the “Foundation”).

Governmental Accounting Standards Board (“GASB”) has issued Statement No. 39, *Determining Whether Certain Organizations Are Component Units*. Statement No. 39 requires reporting, as a component unit, an organization that raises and holds economic resources for the direct benefit of a governmental unit. Consequently, the Foundation is presented in the accompanying basic financial statements as a discrete component unit due to the nature and significance of its relationship with the College as defined by GASB Statement No. 39. This relationship is such that its exclusion from the reporting entity could cause the College’s financial statements to be misleading or incomplete.

GASB Statement No. 39 does not require component unit cash flow statements to be displayed in the College’s financial statements.

Selected financial information related to the component unit Foundation is presented in Note 8.

Basis of Accounting – For financial reporting purposes, the College is considered a special-purpose government engaged only in business-type activities. Accordingly, the College’s financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting in accordance with generally accepted accounting principles (“GAAP”). Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. All significant intra-agency transactions have been eliminated.

The College has the option to apply all Financial Accounting Standards Board (“FASB”) pronouncements issued after November 30, 1989, unless FASB conflicts with GASB. The College has elected not to apply FASB pronouncements issued after the applicable date.

Cash and Cash Equivalents – The College considers all liquid investments with a remaining maturity of three months or less at the date of acquisition to be cash equivalents. Balances classified as cash with the state treasurer include amounts that have been remitted to the State of Idaho as a result of the student fee collection process and, once remitted these balances are under the control of the State Treasurer.

Accounts Receivable – Accounts receivable consists of fee charges to students and auxiliary enterprise services provided to students, faculty and staff, the majority of each residing in the State of Idaho. Accounts receivable also include amounts due from the Federal government, state and local governments or private sources, in connection with reimbursement of allowable expenditures made pursuant to the College’s grants and contracts. Accounts receivable are recorded net of estimated uncollectible amounts.

Inventories – Inventories are valued at the lower of first-in, first-out cost (“FIFO”) or market.

Investments – The College accounts for its investments at fair value in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. Changes in unrealized gains and losses on the carrying value of investments are reported as a component of investment income in the statement of revenues, expenses, and changes in net assets. The College did not have unrealized investment gains or losses for the years ended June 30, 2011 and 2010.

More comprehensive disclosures of common risks associated with deposits and investments are detailed in note 2, as per the requirements of GASB Statement No. 40, *Deposit and Investment Risk Disclosures*.

Investments that are externally restricted to make debt service payments, maintain sinking or reserve funds, or to purchase or construct capital or other noncurrent assets, if any, are classified as noncurrent assets in the statement of net assets.

Any funds deposited with the Idaho State Treasury for investment purposes can be subject to securities lending transactions initiated by the State Treasury.

Deposit and Investment Risk – GASB Statement No. 40, *Deposit and Investment Risk Disclosures*, requires comprehensive disclosure of common risks associated with deposits and investments of state and local governments. The application of these requirements is presented in Note 2.

Property, Plant and Equipment – Property, plant and equipment are stated at cost when purchased or constructed, or if acquired by gift, at the estimated fair value at the date of the gift. The College’s capitalization policy includes all items with a unit cost of \$5,000 or more, and an estimated useful life of greater than one year. Renovations to buildings and land improvements that significantly increase the value or extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to operating expense in the period in which the expense is incurred. Construction and other repair and improvement projects that are funded from other than the College’s resources and

administered by the State's Division of Public Works ("DPW") are capitalized by the College when the projects are completed and closed by DPW. DPW continues to carry the value of projects that are not closed on its books as construction in progress. Construction and other DPW repair and improvement projects that have an active status at June 30, 2011 total approximately \$938,000.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets, generally 40-50 years for buildings, 20-25 years for land improvements, 10 years for library books, and 5-13 years for vehicles and equipment.

Compensated Absences – Employee vacation pay that is earned but unused is accrued at year-end for financial statement purposes. Compensated absences payable included in current liabilities in the statement of net assets, and as a component of personnel costs in the statement of revenues, expenses and changes in net assets is \$237,255 and \$219,649 for the years ended June 30, 2011 and 2010, respectively.

Employees who qualify for retirement under the Public Employee Retirement System of Idaho ("PERSI") or the College and University Optional Retirement Plan ("ORP") are eligible to use 50% of the cash value of their unused sick leave (to a maximum of 600 hours) to continue their medical insurance coverage through the College. The College partially funds these obligations by depositing .65% of employee gross payroll to the Sick Leave Insurance Reserve Fund ("SLIRF"). SLIRF is a trust fund administered by PERSI. The total contribution for the years ended June 30, 2011 and 2010 was \$29,526 and \$29,416, respectively.

Deferred Revenues – Deferred revenues include amounts received for certain student fees prior to the end of the fiscal year which are related to the subsequent accounting period.

Net Assets – The College's net assets are classified as follows:

Invested in capital assets, net of related debt – This represents the College's total investment in capital assets, net of outstanding debt obligations related to those assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts would not be included as a component of invested in capital assets, net of related debt. At June 30, 2011 and 2010, the College has no outstanding debt obligations or unexpended debt proceeds.

Unrestricted – Unrestricted net assets represent resources derived from student fees, state appropriations and sales and services of educational departments and auxiliary enterprises. These resources are used for transactions related to the educational and general operations of the College and may be used to meet current expenses for any lawful purpose, in compliance SBOE policy.

When an expense is incurred that can be paid using either restricted or unrestricted resources, restricted resources will be used first, if permitted by the terms of the restrictions.

Income Taxes – The College, as a political subdivision of the State of Idaho, is excluded from Federal income taxes under section 115(1) of the Internal Revenue Code, as amended. The College is liable for tax on its unrelated business income. Defined by the Internal Revenue Code, unrelated business income is income from a trade or business, regularly carried on, that is not substantially related to the performance by the organization of its exempt purpose of function. The College did not incur unrelated business income tax expense in the fiscal years ended June 30, 2011 or 2010.

Classification of Revenues – The College has classified its revenues as either operating or non-operating revenues according to the following criteria:

Operating revenues – Operating revenues included activities that have the characteristics of exchange transactions, such as (1) student fees, net of scholarship discounts and allowances, (2) sales and services of educational departments and auxiliary enterprises, and (3) most Federal, state and local grants and contracts and Federal appropriations.

Non-operating revenues – Non-operating revenues include activities that have the characteristics of non-exchange transactions, such as gifts and contributions, and other revenue sources that are defined as non-operating by GASB Statement No. 9, Reporting Cash Flows of Proprietary and Non-expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting, and GASB Statement No. 34, such as state appropriations and investment income.

Scholarship Discounts and Allowances – Student fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the statement of revenues, expenses and changes in net assets. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the College and the amount that is paid by students and/or other third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, state or non-governmental programs are recorded as operating revenues in the College's financial statements. To the extent that revenues from such programs are used to satisfy student fees and related charges, the College has recorded a scholarship discount or allowance.

Impairment of Capital Assets – Effective July 1, 2005, the College was required to adopt GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*. This statement, which was effective for periods beginning after December 15, 2004, requires the College to evaluate prominent events or changes in circumstances affecting capital assets to determine whether impairments of capital assets have occurred and record impaired assets and impairment losses accordingly. This statement also addresses the appropriate recording of insurance recoveries associated with events or changes in circumstances resulting in impairments of capital assets. The College has determined that no such impairments have occurred for the year ended June 30, 2011.

Use of Accounting Estimates – The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires

management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements, and revenues and expenses during the year. Actual results could differ from those estimates.

Reclassifications – Certain amounts reported in the 2010 financial statements may have been reclassified to conform to the 2011 presentation.

New Accounting Standards – For the year ended June 30, 2011, the College was required to implement GASB Statement No. 55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of this Statement is to incorporate the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the GASB’s authoritative literature. The College has concluded that the adoption of Statement No. 55 has not resulted in any changes in current practice.

The College has implemented GASB Statement No. 56 for the year ended June 30, 2010. The objective of Statement No. 56, *Codification of Accounting and Financial Reporting Guidance Contained in the American Institute of Certified Public Accountants (AICPA) Statements on Auditing Standards*, is to incorporate into the GASB’s authoritative literature certain accounting and financial reporting guidance presented in the AICPA’s Statements on Auditing Standards. This Statement does not establish new accounting standards but rather incorporates the existing guidance, to the extent applicable in a governmental environment, into the GASB standards. The College has concluded the adoption of Statement No. 56 has not resulted in any changes in current practice.

In February 2009, the GASB issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. In December 2009, the GASB issued Statement No. 57, *Other Postemployment Benefit (“OPEB”) Measurements by Agent Employers and Agent Multiple-Employer Plans*. The purpose of this Statement is to address issues related to the use of the alternative measurement method and the frequency and timing of measurements by agent employers that participate in agent multiple-employer OPEB plans. The requirements of these statements are effective for the fiscal year ended June 30, 2011. The College has concluded that the adoption of Statement No. 54 has not resulted in any changes in current practice.

In December 2010, the GASB issued Statement No. 61, *The Financial Reporting Entity: Omnibus*. The objective of the Statement is to improve the information presented about the financial reporting entity, which is comprised of a primary government and related entities (component units). For primary governments that are business-type activities reporting in a single column, such as the College, the new guidance for reporting blended component units will require condensed combining information to be included in the notes to the financial statements, which will allow users to better distinguish between the primary government and its component units. The new requirements for reporting equity interests in component units will help ensure that the primary government's financial statements do not understate financial position and provide for more consistent and understandable display of those

equity interests. The requirements of Statement No. 61 will be effective for financial statement periods after June 15, 2012.

2. CASH AND CASH EQUIVALENTS AND INVESTMENTS

Cash and cash equivalents are carried at cost and are held by the College, deposited with various financial institutions or are deposited with the Idaho State Treasurer. Cash and cash equivalents at June 30, 2011 and 2010 consist of:

	<u>2011</u>	<u>2010</u>
Cash On Hand	\$ 800	\$ 12,298
Deposits with financial institutions	1,987,572	2,142,623
Cash with State Treasurer	<u>1,470,943</u>	<u>1,147,267</u>
Total	<u>\$ 3,459,315</u>	<u>\$ 3,302,188</u>

Of the cash and cash equivalents reported on the statement of net assets, \$57,240 and \$6,914 was restricted by donors, granting agencies or other contractual agreements at June 30, 2011 and 2010 respectively.

Custodial Credit Risk is the risk that in the event of a financial institutions failure, the College's deposits may not be returned. The College does not have a policy for managing such risk.

Any one of the following circumstances exposes a deposit to custodial credit risk:

- Deposits are uninsured and uncollateralized.
- Deposits are uninsured and collateralized with securities held by the pledging financial institution.
- Deposits are uninsured and collateralized with securities held by the pledging financial institution's trust department or agent but are not held in the College's name.

Of the total deposits with financial institutions, \$1,680,333 and \$1,885,609 was uninsured but was collateralized with securities held by the pledging financial institution for the years ending June 30, 2011 and 2010 respectively. Cash deposits with the State Treasurer may be exposed to custodial credit risk. As of June 30, 2011, the College was not able to determine the extent of that exposure, if any.

Investments – Idaho Code, Section 67-1210, limits credit risk by restricting the investment activities of the Local Government Investment Pool ("LGIP") and state agencies with investment authority. Idaho Code further gives SBOE the authority to establish investment policies for Colleges and Universities. Section V Subsection D of the Governing Policies and Procedures of SBOE authorizes funds within the control of the College to be invested in FDIC passbook saving accounts, certificates of deposit, U. S. securities, federal funds

repurchase agreements, reverse repurchase agreements, federal agency securities, large money market funds, bankers acceptances, corporate bonds of Aa grade or better, mortgage backed securities of Aa grade or better and commercial paper of prime or equivalent grade all without prior board approval. Authority to make investments in any other form requires prior SBOE approval. The College does not have policies that further limit its deposit or investment alternatives beyond those allowed by SBOE.

3. ACCOUNTS RECEIVABLE AND UNBILLED CHARGES

Accounts receivable and unbilled charges are all current and consist of the following at June 30, 2011 and 2010:

Current:		
Student fees	\$ 83,316	\$ 39,421
Auxiliary enterprises	-	1,816
Grants and contracts	<u>156,753</u>	<u>249,725</u>
Accounts receivable and unbilled charges	240,069	290,962
Less allowance for doubtful accounts	<u>(26,293)</u>	<u>(26,302)</u>
Accounts receivable and unbilled charges, net	<u>\$ 213,777</u>	<u>\$ 264,660</u>

4. PROPERTY, PLANT AND EQUIPMENT

Following are the changes in property, plant and equipment for the year ended June 30:

	2011			
	Balance at June 30, 2010	Additions	Retirements	
<u>Property, Plant and Equipment Summary</u>				
Property, plant and equipment not being depreciated:				
Land	\$ 355,988	\$ -	\$ -	\$ 355,988
Construction in progress	<u>30,000</u>	<u>-</u>	<u>30,000</u>	<u>-</u>
Total property, plant and equipment not being depreciated	385,988	-	30,000	355,988
Other property, plant and equipment:				
Buildings and improvements	29,394,138	66,923	-	29,461,061
Furniture, fixtures and equipment	3,229,448	441,104	904,029	2,766,524
Library materials	<u>513,525</u>	<u>20,425</u>	<u>2,675</u>	<u>531,275</u>
Total other property, plant and equipment	33,137,111	528,452	906,704	32,758,860
Less accumulated depreciation:				
Buildings and improvements	7,171,163	739,873	-	7,911,036
Furniture, fixtures and equipment	2,147,592	168,993	899,667	1,416,918
Library materials	<u>413,117</u>	<u>53,128</u>	<u>1,338</u>	<u>464,907</u>
Total accumulated depreciation	<u>9,731,872</u>	<u>961,994</u>	<u>901,005</u>	<u>9,792,860</u>
Other property, plant and equipment net of accumulated depreciation	<u>23,405,239</u>	<u>(433,541)</u>	<u>5,699</u>	<u>22,965,999</u>
Property, plant and equipment summary:				
Property, plant and equipment not being depreciated	385,988	-	30,000	355,988
Other property, plant and equipment	<u>33,137,111</u>	<u>528,452</u>	<u>906,704</u>	<u>32,758,860</u>
Total cost of property	33,523,099	528,452	936,704	33,114,848
Less accumulated depreciation	<u>9,731,872</u>	<u>961,994</u>	<u>901,005</u>	<u>9,792,860</u>
Property, plant and equipment - net	<u>\$ 23,791,227</u>	<u>\$ (433,541)</u>	<u>\$ 35,699</u>	<u>\$ 23,321,987</u>

	2010			
	Balance at June 30, 2009	Additions	Retirements	
<u>Property, Plant and Equipment Summary</u>				
Property, plant and equipment not being depreciated:				
Land	\$ 355,988	\$ -	\$ -	\$ 355,988
Construction in progress	<u>60,063</u>	<u>30,000</u>	<u>60,063</u>	<u>30,000</u>
Total property, plant and equipment not being depreciated	416,051	30,000	60,063	385,988
Other property, plant and equipment:				
Buildings and improvements	18,264,065	11,130,073	-	29,394,138
Furniture, fixtures and equipment	3,200,448	217,675	188,675	3,229,448
Library materials	<u>511,025</u>	<u>9,875</u>	<u>7,375</u>	<u>513,525</u>
Total other property, plant and equipment	21,975,538	11,357,623	196,050	33,137,111
Less accumulated depreciation:				
Buildings and improvements	6,475,180	695,983	-	7,171,163
Furniture, fixtures and equipment	2,148,263	146,444	147,115	2,147,592
Library materials	<u>365,452</u>	<u>51,353</u>	<u>3,688</u>	<u>413,117</u>
Total accumulated depreciation	<u>8,988,895</u>	<u>893,780</u>	<u>150,803</u>	<u>9,731,872</u>
Other property, plant and equipment net of accumulated depreciation	<u>12,986,643</u>	<u>10,463,843</u>	<u>45,247</u>	<u>23,405,239</u>
Property, plant and equipment summary:				
Property, plant and equipment not being depreciated	416,051	30,000	60,063	385,988
Other property, plant and equipment	<u>21,975,538</u>	<u>11,357,623</u>	<u>196,050</u>	<u>33,137,111</u>
Total cost of property	22,391,589	11,387,623	256,113	33,523,099
Less accumulated depreciation	<u>8,988,895</u>	<u>893,780</u>	<u>150,803</u>	<u>9,731,872</u>
Property, plant and equipment - net	<u>\$ 13,402,694</u>	<u>\$ 10,493,843</u>	<u>\$ 105,310</u>	<u>\$ 23,791,227</u>

5. OPERATING LEASE OBLIGATIONS

The College has entered into operating lease agreements covering various pieces of equipment and facilities. Some of those agreements provide for contingent charges for uses of equipment over the allowances included in the agreements, including charges for additional copies in the case of copier lease agreements. The lease payments for non-cancelable agreements in excess of one year for the years ended June 30, 2011 and 2010 were \$48,788 and \$75,634. Future minimum lease obligations under these agreements for the years ending June 30 are as follows:

2012	33,662
2013	20,804
2014	20,804
2015	<u>12,135</u>
Total minimum obligations	<u><u>87,405</u></u>

6. RETIREMENT PLANS

Public Employee Retirement System of Idaho – The Public Employee Retirement System of Idaho (“PERSI”), a cost-sharing multiple-employer public retirement system, was created by the Idaho State Legislature. It is a defined benefit plan requiring that both the member and the employer contribute. The plan provides benefits based on members’ years of service, age and compensation. In addition, benefits are provided for disability, death and survivors of eligible members or beneficiaries. Designed as a mandatory system for eligible state and school employees, the legislation provided for other political subdivisions to participate by contractual agreement with PERSI. The benefits and obligations to contribute to the plan were established and may be amended by the Idaho State Legislature. Obligations to contribute to the plan are established by the PERSI Board as defined by Idaho Law. Financial reports for the plan are available from PERSI’s website www.persi.idaho.gov.

For the years ended June 30, 2011, 2010 and 2009 the required contribution rates for general employers each year was 10.39% and the required contribution rate % for general members each year was 6.23%. The College’s contributions required and paid were \$189,505, \$177,916 and \$179,887 for the three years ended June 30, 2011, 2010 and 2009, respectively.

PERSI issues a publicly available financial report that includes program elements, financial statements and required supplementary information. That report may be obtained by writing to Public Employee Retirement System of Idaho, PO Box 83720, Boise, ID 83720-0078.

Optional Retirement Plan – Effective July 1, 1990, the Idaho State Legislature authorized SBOE to establish and to provide for the administration of an Optional Retirement Plan (“ORP”), a defined contribution plan, for faculty and exempt employees. The employee contribution requirement for the ORP is based on a percentage of total payroll. Employer contributions are determined by the State of Idaho. The plan provisions were established by and may be amended by the State of Idaho.

New faculty and exempt employees hired July 1, 1997 or thereafter automatically enroll in the ORP and select their vendor option. Faculty and exempt employees hired before July 1, 1997 had a one-time opportunity to enroll in the ORP. Enrollees in the ORP no longer belong to PERSI. Vendor options include Teachers Insurance and Annuity Association – College Retirement Equities Fund (TIAA-CREF) and Variable Annuity Life Insurance Company (VALIC).

Participants are immediately fully vested in the ORP. Retirement benefits are available either as a lump sum or any portion thereof upon attaining 55 years of age. The contribution requirement (and amount paid) for the years ended June 30, 2011, 2010 and 2009 was \$399,596, \$413,444 and \$408,978 which consisted of \$210,127, \$217,404 and \$214,903 from the College and \$189,468, \$196,041 and \$194,075 from employees. These contributions represent 7.72% and 6.97% of covered payroll for the College and employees, respectively.

Although enrollees in the ORP no longer belong to PERSI, the College has been required to contribute to PERSI 3.83% of the annual covered payroll. These annual supplemental payments are required through July 1, 2011. During the years ended June 30, 2011 and 2010 and 2009, this supplemental funding payment made to PERSI was \$104,112, \$107,634 and \$106,643. This amount is not included in the regular College PERSI contributions discussed previously.

7. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Summary of Plans - The College participates in other postemployment benefit plans relating to health, disability, and life insurance administered by the State of Idaho as agent multiple-employer defined benefit plans. *Idaho Code*, Sections 67-5760 to 67-5767 and 72-1335, establishes the benefits and contribution obligations. Each of these benefits is provided by the College to retired or disabled employees. GASB Statement No. 45 has been implemented prospectively, and the net OPEB obligation at transition was zero. The most recent actuarial valuation is as of June 30, 2010. The College has not set aside any assets to pay future benefits; the College funds these benefits on a pay-as-you-go basis. Detail of the plans can be found in the Comprehensive Annual Report of the State of Idaho, which may be obtained as follows:

Office of the Idaho State Controller,
700 W State Street, 4th Floor
Boise, ID 83702
P.O. Box 83720
Boise, ID 83720-0011
www.sco.idaho.gov

Plan Descriptions

Retiree Healthcare Plan

A retired employee of the College who is eligible to retire under the Public Employee Retirement System of Idaho (PERSI) may elect to purchase the retiree health insurance coverage for themselves and eligible dependents. Employees must enroll within 60 days of the date of their retirement. Additionally, the unreduced PERSI monthly benefit at the time of retirement must meet or exceed the monthly cost of single retiree health insurance coverage, or employees must have 10 or more years (20,800 or more hours) of credited service. An employee must have been an active employee on or before June 30, 2009, and must retire directly from State service. Coverage is not available to Medicare eligible retirees or their Medicare-eligible dependents. Retirees eligible for medical health insurance pay the majority of the premium cost; however, the retiree plan costs are subsidized by the active employee plan. The maximum benefit is \$1,860 per retiree per year. The College contributed \$16.44 per active employee per month towards the retiree premium cost.

Long-Term Disability Plan

Disabled employees are defined as being unable to perform each of the substantial and material duties of the job for which they were hired and unable to earn more than 70 percent of their monthly salary for the first 30 months of disability. If after 30 months the employee is unable to perform any job for which they are reasonably qualified by experience, education, or training, and unable to earn more than 60 percent of their monthly salary the employee is considered totally disabled. To qualify for long-term disability benefits, the waiting period of the longer of 26 weeks of continuous total disability or exhaustion of accrued sick leave must be met.

The plan provides long-term disability income benefits to active employees who become disabled, generally up to a maximum of age 70. The gross benefit equals 60 percent of monthly pre-disability salary or \$4,000, whichever is less. The benefit does not increase with inflation and may be offset by other sources of income such as Social Security, Workers' Compensation, unemployment benefits, and certain retirement benefits. The State is self-insured for employees who become disabled prior to July 1, 2003; the State pays 100 percent of the cost of this benefit. The amount of the contribution is based on active claims and the number of insured individuals.

Employees disabled after July 1, 2003, are insured by Principle Life Insurance Company and the obligation for the payment of benefits has been effectively transferred. The College pays 100 percent of the cost of the premiums. The College's contribution for the period was 0.324 percent of payroll in fiscal year 2011. This portion of the long-term disability income benefit is not included in the actuarial estimate as this is considered an insured benefit.

For up to 30 months following the date of disability, an employee is entitled to continue healthcare coverage under the State plan. The College pays 100 percent of the College's share of medical and dental premiums while the employee remains disabled. The employee is required to pay the normal active employee contribution for the plan and rate category in which the employee is enrolled. The College's contribution for the period was \$6.96 per active employee per month in fiscal year 2011.

This plan also provides basic life insurance and dependent life coverage to disabled employees, generally up to a maximum age of 70. The life insurance benefit amount is generally 100 percent of annual salary, but not less than \$20,000. In addition, a \$2,000 life insurance benefit is provided for spouses, and a \$1,000 life insurance benefit is provided for dependent children. These benefits do not increase with inflation. The College pays 100 percent of the premiums; the contribution is actuarially determined based on actual claims experience.

Retiree Life Insurance Plan

This plan provides basic life insurance for certified retired employees. In general, the employee must have completed at least 30 years of credited service or the sum of his/her age and years of credited service must total at least 80 to qualify for this benefit. Eligible retirees receive basic life insurance coverage equal to 100 percent of their annual salary at retirement. The College pays 100 percent of the cost of basic life insurance for eligible retirees. The College's contribution for the period as a percent of payroll was 1.177% for retirees under age 65, .0894% for retirees between the ages of 65 and 69, and .0600% for retirees over age 70.

Annual OPEB Cost

The annual OPEB cost (AOC) is actuarially determined based on the annual required contribution (ARC) of the employer in accordance with GASB Statement Nos. 43 and 45. The following table illustrates the annual OPEB cost, the amount of contributions made, the increase (decrease) in the net OPEB obligation (NOO), and the NOO (funding excess) for the current year.

	Annual OPEB Cost					<u>Total</u>
	<i>(dollars in thousands)</i>					
	Retiree Healthcare <u>Plan</u>	<u>Long-Term Disability Plan</u>			Retiree Life Insurance	
		<u>Income</u>	<u>Healthcare</u>	Life	<u>Plan</u>	
			<u>Insurance</u>			
Annual OPEB Cost						
Annual Required Contribution	23	5	8	4	49	89
Interest	7	0	0	0	4	11
Adjustment To ARC	-10	0	0	0	-6	-16
Annual OPEB Cost	20	5	8	4	47	84
Contributions Made	-9	-5	-7	-7	-8	-36
Increase (Decrease) In Net OPEB Obligation	11	0	1	-2	39	49
Net OPEB Obligation - Beginning Of Year	146	-2	8	0	90	242
Net OPEB Obligation (Funding Excess) - End Of Year	157	-2	9	-2	129	291
Percentage Of AOC Contributed	44.63%	90.95%	85.10%	148.70%	16.91%	40.94%

Annual OPEB Cost Comparison

The following table compares the annual OPEB cost, the percentage of annual OPEB cost contributed and the net OPEB obligation (funding excess) for the current and two prior years.

		Annual OPEB Cost Comparison (dollars in thousands)					
		Retiree Healthcare Plan	Long-Term Disability Plan			Retiree Life Insurance Plan	Total
			Income	Healthcare	Life Insurance		
Annual OPEB Cost	2011	20	5	8	4	47	84
	2010	17	6	10	4	63	100
	2009	15	5	8	4	35	68
Percentage Of AOC Contributed	2011	44.63%	90.95%	85.10%	148.70%	16.91%	40.94%
	2010	58.82%	66.67%	60.00%	125.00%	25.40%	41.00%
	2009	111.02%	96.03%	96.05%	147.36%	24.89%	65.05%
Net OPEB Obligation (Funding Excess) - End Of Year	2011	157	(2)	9	(2)	129	292
	2010	146	(2)	8	(1)	90	241
	2009	139	(3)	4	-	43	182

Required Supplementary Information

The following table contains information about the actuarial value of plan.

Other Postemployment Benefits							(6)
Schedule Of Funding Progress							UAAL As A
<i>(dollars in thousands)</i>							Percentage
	(1)	(2)	(3)	(4)	(5)	Of Covered	
Actuarial	Actuarial	Accrued	Unfunded	Funded	Annual	Payroll	
Valuation	Value Of	Liability	AAL	Ratios	Covered	Payroll	
Date	Assets	(AAL)	(UAAL)	(1/2)	Payroll	(3/5)	
	(1)	(2)	(3)	(4)	(5)	(6)	
Retiree Healthcare Plan	7/1/2010	-	141	141	0.00%	4,526	3.12%
Long-Term Disability Plan:							
Income	7/1/2010	-	33	33	0.00%	4,526	0.72%
Life Insurance	7/1/2010	-	57	57	0.00%	4,526	1.26%
Healthcare	7/1/2010	-	51	51	0.00%	4,526	1.13%
Retiree Life Insur Plan	7/1/2010	-	614	614	0.00%	4,526	13.57%

Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information immediately following the notes to the financial statements contains multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Calculations are based on the types of benefits provided under the terms of the plan at the time of each valuation and on the pattern of sharing costs between the employer and plan members. Any variations in future experience from that expected from these assumptions will result in corresponding changes in the estimated costs of the benefits. The projection of benefits for financial reporting purposes does not incorporate the potential effects of legal funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective and actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The following table presents the significant methods and assumptions for all plans:

	Significant Methods And Actuarial Assumptions				
	Retiree	Long-Term Disability Plan			Retiree
	Healthcare			Life	Insurance
	Plan	Income	Healthcare	Insurance	Plan
Actuarial Cost Method	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
Amortization Method	Level Percentage Of Payroll	Level Dollar Amount	Level Percentage Of Payroll	Level Percentage Of Payroll	Level Percentage Of Payroll
Amortization Period	11 Years, Closed	8 Years, Closed	30 Years, Open	30 Years, Open	30 Years, Open
Assumptions:					
Inflation Rate	3.00%	3.00%	3.00%	3.00%	3.00%
Investment Return	4.00%	4.00%	4.00%	4.00%	4.00%
OPEB Increases	N/A	N/A	N/A	N/A	N/A
Projected Salary Increases	3.50%	3.50%	3.50%	3.50%	3.50%
Healthcare Cost Initial Trend Rate	10.00%	N/A	10.00%	N/A	N/A
Healthcare Cost Ultimate Trend Rate	5.00%	N/A	5.00%	N/A	N/A

8. COMPONENT UNIT FOUNDATION

The Eastern Idaho Technical College Foundation, Inc. (“the Foundation”) was established for the purpose of soliciting donations and to hold and manage invested donations for the exclusive benefit of the College. The Foundation, a component unit of the College as described in Note 1, is a private nonprofit organization that reports under Financial Accounting Standards Board (“FASB”) standards, including FASB Statement No. 117, *Financial Reporting for Not-for-Profit Organizations*. As such, certain presentation features are different from GASB presentation features and accordingly, no modifications have been made to the Foundation’s financial information in the College’s financial reporting entity for these differences.

Significant transactions occurring between the College and the Foundation include: the Foundation made scholarship and other support payments to the College amounting to \$890,912 and \$371,631, for the years ending June 30, 2011 and 2010, respectively; the College provided funding for the Foundation’s director of operations salary and benefits in the amount of \$70,796 and \$70,012, for the years ending June 30, 2011 and 2010. Other selected supplementary information related to the Foundation is presented below. Certain prior year balances have been reclassified to conform to the presentation adopted in the current year.

Cash and Cash Equivalents – At June 30, 2011 and 2010, the carrying amount of the Foundation’s cash and cash equivalents is comprised of the following:

	<u>2011</u>	<u>2010</u>
Cash on hand and demand deposits at banking institutions	\$ 906,105	\$ 421,099
Cash held in certificates of deposit	<u>125,117</u>	<u>866,880</u>
Total balance held	<u>\$ 1,031,222</u>	<u>\$ 1,287,979</u>

Custodial Credit Risk is the risk that in the event of a financial institutions failure, the Foundation’s deposits may not be returned. The Foundation does not have a written policy for managing credit risk. Of the total bank balance, \$1,031,222 and \$1,287,979 was covered by federal depository insurance for the years ended June 30, 2011 and 2010, respectively.

Investments – Investments are held at various nonbanking institutions. The following methods and assumptions were used by the Foundation board in estimating its fair value disclosures for financial instruments:

Cash, cash equivalents, and short-term pledges receivable - The carrying amounts reported in the statement of net assets approximate fair values because of the short maturities of those instruments.

Short-term and endowment investments - The fair values of investments are based on quoted market prices for those or similar investments.

Note receivable - The fair value of the note receivable that is due in more than one year is estimated at the same as the face value of the note.

Investments are recorded at fair value and consist of the following:

	<u>2011</u>	<u>2010</u>
Money market funds	\$ 73,726	\$ 53,099
Equity securities	2,065,792	1,623,204
U.S Government obligations	108,712	144,747
Corporate debt securities	<u>949,184</u>	<u>891,505</u>
 Total investments	 <u>\$ 3,197,414</u>	 <u>\$ 2,712,555</u>

Custodial Credit Risk – Custodial credit risk for investments is the risk that in the event of the failure of a counterparty, the Foundation will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. When investments are concentrated in one issuer, this concentration represents heightened risk of potential loss. No specific percentage identifies when concentration risk is present. Investments in obligations explicitly guaranteed by the U.S. government, mutual funds, and other pooled investments are exempt from disclosure.

Interest Rate Risk – Investments in debt securities that are fixed for longer periods are likely to experience greater variability in their fair values due to future changes in interest rates. The Foundation has not adopted a formal policy that addresses interest rate risk.

Foundation Maturity Of Debt Investments At June 30, 2011							
	Less Than	1-5	6-10	11-15	16-20	Over 20	Total
Investment Type	1 Year	Years	Years	Years	Years	Years	Fair Value
Debt Securities:							
Money Market Funds	\$ 73,726						\$ 73,726
US Government Obligations	1,796	\$ 38,694	\$ 42,463	\$ 14,210	\$ 10,743	\$ 806	108,712
Corporate Obligations	14,305	280,721	309,400	103,535	78,274	5,873	792,108
Preferred Securities	2,595	55,909	61,354	20,531	15,522	1,165	157,076
Total Debt Securities	<u>\$ 92,422</u>	<u>\$ 375,324</u>	<u>\$ 413,217</u>	<u>\$ 138,276</u>	<u>\$ 104,539</u>	<u>\$ 7,844</u>	1,131,622
Corporate Domestic Securities							29,898
Mutual Funds & Other Pooled Securities							2,035,894
Total Foundation Investments							<u>\$ 3,197,414</u>

Credit Risk of Debt Securities – The risk that an issuer of debt securities or another party to an investment will not fulfill its obligation is commonly expressed in terms of the credit quality rating issued. Investments explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit ratings. Unless otherwise stated, the ratings presented below use the Moody’s scale. The Foundation’s policy limits its investment in bonds to securities issued or guaranteed by the government of the United States of America, or to corporate bonds rated investment grade (AAA, AA, A, BBB). This constraint does not apply to bonds held in mutual funds.

Foundation Rated Debt Investments At June 30, 2011											
Investment Type	Fair Value	AAA	AA	A	BBB	BB	B	CCC	CC	D	Unrated
Money Market Funds	\$ 73,726										\$ 73,726
US Government Obligations	108,712										\$ 108,712
Corporate Obligations	792,108	\$ 133,464	\$ 55,499	\$ 111,953	\$ 149,323	\$ 62,284	\$ 57,974	\$ 24,774	\$ 1,544		\$ 195,293
Preferred Securities	157,076										\$ 157,076
Total	1,131,622	\$ 133,464	\$ 55,499	\$ 111,953	\$ 149,323	\$ 62,284	\$ 57,974	\$ 24,774	\$ 1,544	\$ -	\$ 534,807
Corporate Domestic Securities	29,898										
Mutual Funds & Other Pooled Securities	2,035,894										
Total Bonds & Securities	\$ 3,197,414										

Pledges Receivable – The Foundation received pledges prior to year end to purchase equipment for the College. A receivable for pledges of \$46,250 has been recorded.

Annuities Payable – The Foundation, in prior years, received a contribution in the form of an irrevocable charitable remainder trust. The trust agreement calls for annuity payments to be paid over the contributor’s life. Annuity payments are to be made to Edward C. Breiter in equal quarterly amounts of \$2,800. The estimated present value of the annuity payable to Edward Breiter at June 30, 2011 and 2010 is \$42,688 and \$44,910, respectively.

Payable To Idaho State University – The Edward C. Breiter Charitable Remainder Annuity Trust agreement also indicates that one-third of the total remainder shall be distributed to Idaho State University. At June 30, 2011 and 2010, the one-third remainder was estimated at \$27,800. However, this amount is subject to change based on the final remainder amount.

Fair Value Measurements – FASB ASC 820, *Fair Value Measurements*, establishes a framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurement) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of the fair value hierarchy under FASB ASC 820 are described as follows:

- Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Foundation has the ability to access.

- Level 2: Inputs to the valuation methodology include:
 - quoted prices for similar assets or liabilities in active markets;
 - quoted prices for identical or similar assets or liabilities in inactive markets;
 - inputs other than quoted prices that are observable for the asset or liability;
 - inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset or liability has a specified contractual term, the level 2 input must be observable for substantially the full term of the asset or liability.

- Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The assets or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Following is a description of the valuation methodologies used for assets measured at fair value.

Mutual Funds: Valued at the net assets value (NAV) of shares held by the Foundation at year end.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Foundation believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The following table sets forth by level, within the fair value hierarchy, the Foundation's assets at fair value as of June 30, 2011:

	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>
Interest bearing cash	\$ 73,726	\$ -	\$ -	\$ 73,726
US government obligations	108,712	-	-	108,712
Corporate obligations	792,108	-	-	792,108
Preferred Securities	157,076	-	-	157,076
Corporate domestic securities	29,898	-	-	29,898
Mutual funds	<u>2,035,894</u>	<u>-</u>	<u>-</u>	<u>2,035,894</u>
Total assets at fair value	<u>\$ 3,197,414</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,197,414</u>

9. OPERATING EXPENSES BY FUNCTIONAL CLASSIFICATIONS

FY 2011 Natural Classifications

Functional Classifications	Salaries	Services	Supplies	Insurance	Scholarship	Depreciation	Misc	Capital	Total
Instruction	4,292,894	260,803	382,881	22,903	-	-	12,505	-	4,971,986
Academic Support	702,563	186,967	225,025	28,473	-	-	15,601	-	1,158,629
Student Services	792,929	163,658	32,448	86,381	-	-	189,068	-	1,264,484
Institutional Support	1,070,198	169,273	24,686	13,057	-	-	100,970	-	1,378,184
Operations & maintenance of plant	447,186	199,695	86,472	295,804	-	961,994	7,620	-	1,998,771
Scholarships	-	-	-	-	1,446,226	-	-	-	1,446,226
Auxiliary Enterprises	55,719	520	364,237	-	-	-	-	-	420,476
Total	7,361,489	980,916	1,115,749	446,618	1,446,226	961,994	325,764	-	12,638,756

FY 2010 Natural Classifications

Functional Classifications	Salaries	Services	Supplies	Insurance	Scholarship	Depreciation	Misc	Capital	Total
Instruction	4,469,256	271,533	398,215	20,190	-	-	44,838	-	5,204,032
Academic Support	562,267	203,943	72,033	33,139	-	-	17,578	-	888,960
Student Services	799,238	229,552	41,657	64,792	-	-	100,944	-	1,236,183
Institutional Support	1,008,502	238,959	19,218	20,820	-	-	127,873	-	1,415,372
Operations & maintenance of plant	512,225	263,134	100,457	300,607	-	893,780	7,337	-	2,077,540
Scholarships	-	-	-	-	1,210,508	-	-	-	1,210,508
Auxiliary Enterprises	59,420	697	350,381	-	-	-	-	-	410,498
Total	7,410,908	1,207,818	981,961	439,548	1,210,508	893,780	298,570	-	12,443,093

10. SUBSEQUENT EVENTS

Subsequent events are events or transactions that occur after the statement of net assets date but before financial statements are issued. The College recognizes in the financial statements the effects of subsequent events that provide additional evidence about conditions that existed at the date of the statement of net assets, including the estimates inherent in the process of the financial statements. The College's financial statements do not recognize subsequent events that provide evidence about conditions that did not exist at the date of the statement of net assets but arose after the statement of net assets date and before the financial statements are issued.

11. RISK MANAGEMENT

The College obtains workers' compensation coverage from the Idaho State Insurance Fund. The College's workers' compensation premiums are based on its payroll, its own experience as well as that of the State of Idaho as a whole.

The College is insured through the state of Idaho's Risk Management Program for other risks of loss, including but not limited to employee bonds, all liability insurance, auto physical damage insurance, and all property insurance.

The College is subject to legal proceedings and claims that arise in the ordinary course of its business. In the opinion of management, the results of these matters will not have a significant impact on the financial statements.

REPORT OF INDEPENDENT AUDITORS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Idaho State Board of Education
Eastern Idaho Technical College
Idaho Falls, Idaho

We have audited the financial statements of the Eastern Idaho Technical College (the College) and its discretely presented component unit as of and for the year ended June 30, 2011, and have issued our report thereon dated September 30, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the discretely presented component unit as described in our report on the College's financial statements. The financial statements of the Eastern Idaho Technical College Foundation were not audited in accordance with *Government Auditing Standards*. This report does not include the results of other auditor's testing of internal controls over financial reporting that are reported separately by those auditors.

Internal Control Over Financial Reporting

Management of the College is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the College's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the College's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



This report is intended solely for the information and use of the Idaho State Board of Education, management, federal awarding agencies, and pass-through entities, and is not intended to be, and should not be used by anyone other than these specified parties.

Moss Adams LLP

Eugene, Oregon
September 30, 2011

INDEPENDENT AUDITORS REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Idaho State Board of Education
Eastern Idaho Technical College
Idaho Falls, Idaho

Compliance

We have audited Eastern Idaho Technical College's (the College) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the College's major federal programs for the year ended June 30, 2011. The College's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the College's management. Our responsibility is to express an opinion on the College's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the College's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the College's compliance with those requirements.

In our opinion, the College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying schedule of findings and questioned costs as item 2011-01.

Internal Control Over Compliance

Management of the College is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the College's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over compliance that we consider to be a significant deficiency as described in the accompanying schedule of findings and questioned costs as item 2011-01. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The College's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the College's response and, accordingly, we express no opinion on it.

Idaho State Board of Education
Eastern Idaho Technical College
September 30, 2011
Page 3

This report is intended solely for the information and use of the Idaho State Board of Education, management, federal awarding agencies, and pass-through entities and is not intended to be, and should not be used by anyone other than these specified parties.

Moss Adams LLP

Eugene, Oregon
September 30, 2011

**EASTERN IDAHO TECHNICAL COLLEGE
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2011**

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued: Unqualified
 Internal control over financial reporting:

- Material weakness(es) identified? _____ yes X no
- Significant deficiencies(s) identified? _____ yes X none reported

Noncompliance material to financial statements noted? _____ yes X no

Federal Awards

Internal control over major programs:

- Material weakness(es) identified? _____ yes X no
- Significant deficiencies (s) identified? X yes _____ none reported

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133? X yes _____ no

Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
	Student Financial Assistance Cluster:
84.007	Federal Supplemental Educational Opportunity Grants
84.033	Federal Work-Study Program
84.063	Federal Pell Grant Program
84.268	Federal Direct Student Loans
84.375	Academic Competitiveness Grant
84.048	Career & Technical Education – Basic Grants to States

Dollar threshold used to distinguish between type A and type B programs: \$ 300,000

Auditee qualified as low-risk auditee? _____ yes X no

**EASTERN IDAHO TECHNICAL COLLEGE
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2011**

Section II - Financial Statement Findings

No matters were reported for the year ended June 30, 2011.

Section III - Federal Award Findings and Questioned Costs

Finding 2011-01 - Special Tests and Provisions: Return of Title IV Funds

Federal Program: Student Financial Aid Cluster

Federal Agency: Department of Education

Criteria - Per CFR 668.22(j)(2), if a school is not required to keep attendance, the school must have a mechanism in place to identify unofficial withdrawals no later than 30 days after the end of the earlier of the 1) payment period or period of enrollment; 2) academic year in which the student withdrew; 3) educational program from which the student withdrew. Per CFR 668.22 (f)(2)(i), the calculation of the percentage of payment period or period of enrollment completed by the student is based on the total number of calendar days in a payment period or period of enrollment including all days within the period, except that scheduled breaks of at least five consecutive days are excluded from the total number of calendar days in a payment period or period of enrollment.

Condition – During fiscal year 2011, there was no process in place to identify unofficial withdrawals or students who had not completed course work at the end of the term that may have been required to return aid. In addition, at the end of the fall term, the registrar’s office made adjustments to the academic calendar dates originally input into the student services software that changed the number of calendar days from 117 to 110 days for the fall term changing the completion percentage used in the Return of Title IV Funds calculations for that term.

Questioned Costs – None.

Context – The registrar’s office is charged with identifying students who cease attendance and may have financial aid that needs to be returned to the Department of Education. The registrar’s office inputs the academic calendar dates into the enrollment software that determines the number of calendar days in the period for the purpose of calculating Return of Title IV Funds.

Effect – The net effect is that \$2,980 is owed back to the Department of Education. Ten students that were subsequently identified as unofficial withdrawals for which the required Return of Title IV Funds calculation had not been performed resulted in \$3,700 owed to the Department of Education. In addition, a recalculation was performed on all 16 fall term Return of Title IV Funds calculations for which small changes to each was noted and resulted in a total of \$720 owed from the Department of Education back to the institution and associated students.

**EASTERN IDAHO TECHNICAL COLLEGE
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2011**

Finding 2011-01 – Special Tests and Provisions: Return of Title IV Funds, Cont.

Cause – The College eliminated instructor-initiated withdrawals for students who stopped attending class and did not implement a different process to identify unofficial withdrawals at the end of the term. The registrar’s office did not notify the Director of Student Financial Aid that changes were made to the calendar days used in the Return of Title IV Funds calculation in order for recalculations to be performed.

Recommendation – We recommend that the College design and implement a process using system reports to identify unofficial withdrawals. This report should be generated at the end of each term and should be sent to the Director of Student Financial Aid who performs the appropriate Return of Title IV Funds calculations. Prior to the end of the audit, we observed that the College was able to create a system report that identified the unofficial withdrawals and planned to implement the use of the report.

Management Response – Eastern Idaho Technical College (EITC) now has a report in place which tells if a student(s) has earned “0” credits for the term. At the end of the term the report is run and then a double check is made against the Registrar’s final grade report. *If a student does a total withdrawal any time during a semester/term the same form and process are followed. The student initiated withdrawal is processed as soon as the last dates of attendance are verified with the instructors.*

Any student with “0” credits on their scheduled courses is/are pulled to verify the classes the student were enrolled and if they earned “0” credits due to Failing and/or Withdrawn status of all courses. The Registrar’s Office prepares a Total Withdrawal form, which includes: date notified of “0” credits; term in which the “0” credits happened; academic program; student name (FML, address, date student entered EITC, last date of attendance at EITC, reason for Total Withdrawal (i.e. other = earned “0” credits); verification from instructors of last date attended (failing grades are required to have last date attended entered by instructors (into the student database) at the semester/term end.

These Total Withdrawal forms are then routed to Financial Aid, Veteran’s Affairs, and the Business Office. After processing is completed by Financial Aid, Veteran’s Affairs, and the Business Office the form(s) are then returned to the Registrar’s Office for review of the student hard copy file and closing the file.

If the student owes any money to EITC Financial Aid, Veteran’s Affairs, or the Business Office these amounts are indicated. The student has an electronic hold(s) on their account for the reasons indicated on the Total Withdrawal form. This/these holds prevent the student from getting verifications, requesting transcripts, or enrolling in any classes at EITC until the money owing has been paid.

The Registrar’s Office also changed the frequency of their reporting to the National Student Clearinghouse which sends the reports monthly to the NSLDS.

**EASTERN IDAHO TECHNICAL COLLEGE
SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2011**

Program Findings

Finding 2011-02 – Suspension & Debarment

Condition and Perspective Information – The major program had covered transactions exceeding \$25,000 for which verification of suspension and debarment status did not occur.

Recommendation – We recommended the College implement a process to check EPLS for large contracts that occur in the standard procurement process.

View of College Officials on Current Year Status – The College implemented a process that verified all vendors with covered transactions of \$25,000 are not included in the EPLS suspension and debarment database.

Finding 2011-03 – Reporting: Timeliness of Reporting

Condition and Perspective Information – During prior year testing of the student status changes and reporting processes, we had noted the registrar's office identified a student as an official withdrawal but did not update the student's status in accordance with 34 CFR 682.610(c).

Recommendation – We recommended the College implement a process to obtain all necessary information and appropriately follow up to ensure reporting is not delayed.

View of College Officials on Current Year Status – It is the registrar's office policy to report a student's status change immediately upon identification. The College implemented more frequent report submissions to the National Student Clearinghouse and monitoring processes that tracked the reports received as well as when those reports had been sent to NSLDS.

SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2010

Finding 2010-01 – Segregation of Duties – Significant Deficiency

Criteria – Good internal controls require proper segregation of duties to ensure checks and balances are in place.

Condition/Context – There were several areas in which we noted additional segregation of duties is needed. The first area is related to the approval of timecards. We noted several instances in which the personnel technician approved time cards for both the employee and the supervisor, rather than requiring the employee to approve their own timecard and then obtaining the supervisor’s approval. The second is related to the Controller’s access to the accounting system. We found that the Controller has access to all areas of the system, rather than just the areas in which access is needed. The last area is related to the review and approval of journal entries. Management implemented a new process during the year in which all journal entries are prepared by either the Assistant Controller or the Controller and then reviewed by either the Controller or Assistant Controller, respectively. The journal entry process is much improved over the prior year; however, a weakness still exists as the Controller and Assistant Controller has the potential to post an entry without the other knowing it; therefore, reviewing and approving the entry.

Questioned Costs – None

Cause – Limited staffing and new processes and procedures created a lack of controls or segregation of duties.

Effect – Due to the conditions described above, we believe that in the aggregate there is a possibility of a misstatement of the College’s financial statements going undetected.

Recommendation – Moss Adams recommends the College review controls surrounding these areas and work to further strengthen the control structure to provide adequate segregation of duties.

Management Response – We have reviewed the instances related to timecard approvals and have determined that the entries made into the Idaho Paperless Online Personnel/Payroll System (“IPOPS”) were made based upon the appropriate supporting documentation, time sheets, leave applications, etc., and feel that the personnel technician was acting within the scope of her assigned responsibilities. The support was not readily available to present to the auditors. We are reviewing access rights of the controller and assistant controller and intend to eliminate access to incompatible areas and/or those areas that are not essential to the discharge of their assigned or reasonable responsibilities. Access to the accounting system security maintenance will be assigned to the College’s IT department to enhance security and eliminate the possibility of unauthorized access to incompatible functions by the controller and/or assistant controller.

We are implementing a policy whereby rights to create and/or post journal entries will be taken away from one of either the controller or assistant controller. One will have the rights to create and the other will only have the right to post journal entries. This procedure will eliminate the potential for one to create and post journal entries without the other's knowledge.

Finding 2010-02 – Suspension & Debarment – Material Weakness

Federal Program: Career & Technical Education – Basic Grants to States

Federal Agency: Department of Education; Passed through the state of Idaho

Criteria – OMB Circular A-110, Section 13, outlines requirements for recipients of federal financial assistance regarding compliance with the debarment and suspension common rule implementing Executive Orders (E. O. 12549 and 12689). This common rule restricts subawards and contracts with certain parties that are debarred, suspended, or otherwise excluded from or ineligible for participation in federal assistance programs or activities. For covered transactions occurring after November 26, 2003, the recipient must verify the subrecipient or vendor entity is not suspended or debarred or otherwise excluded. This verification may be accomplished by checking the Excluded Parties List System (EPLS) maintained by the General Services Administration (GSA), collecting a certification from the entity, or adding a clause or condition to the covered transaction with that entity. Covered transactions include procurement contracts for goods and services awarded under a nonprocurement transaction (e.g., grant or cooperative agreement) that are expected to equal or exceed \$25,000 or meet certain other specified criteria.

Condition – The major program noted above had covered transactions exceeding \$25,000 for which verification of suspension and debarment status did not occur.

Questioned Costs – None. During the audit, the EPLS was checked for the specific vendors. These vendors were not listed as suspended or debarred.

Effect – The lack of controls in suspension and debarment verifications for all categories of covered transactions permits the possibility for suspended or debarred parties to inappropriately receive federal funds.

Cause – The College does not have a process in place to identify vendors that are expected to equal or exceed \$25,000 in total College wide expenditures in order to verify the vendor is not suspended or debarred or otherwise excluded.

Recommendation – We recommend the College implement a process to check EPLS for large contracts that occur in the standard procurement process.

Management Response – The College has implemented a procedure whereby the purchasing department consults the EPLS listing for debarred and suspended vendors on all purchases of \$2,500 or more.

Finding 2010-03 – Reporting: Timeliness of Reporting

Federal Program: Student Financial Aid Cluster

Federal Agency: Department of Education

Criteria – Per 34 CFR 682.610(c), a school shall (1) Upon receipt of a student status confirmation report form from the Secretary or a similar student status confirmation report form from any guaranty agency, complete and return that report within 30 days of receipt to the Secretary or the guaranty agency, as appropriate; and (2) Unless it expects to submit its next student status confirmation report to the Secretary or the guaranty agency within the next 60 days, notify the guaranty agency or lender within 30 days (i) If it discovers that a Stafford, SLS, or PLUS loan has been made to or on behalf of a student who enrolled at that school, but who has ceased to be enrolled on at least a half-time basis; (ii) If it discovers that a Stafford, SLS, or PLUS loan has been made to or on behalf of a student who has been accepted for enrollment at that school, but who failed to enroll on at least a half-time basis for the period for which the loan was intended; (iii) If it discovers that a Stafford, SLS, or PLUS loan has been made to or on behalf of a fulltime student who has ceased to be enrolled on a full-time basis; or (iv) If it discovers that a student who is enrolled and who has received a Stafford or SLS loan has changed his or her permanent address.

Condition – During our testing of the student status changes and reporting processes, we noted that the Registrar’s office identified a student as an official withdrawal but did not update the student’s status in time to meet the 60 day rule noted above.

Questioned Costs – None.

Context – The College did not include the updated student data in the next student status confirmation report to the Secretary or the guaranty agency within the next 60 days, nor did the College notify the guaranty agency or lender within 30 days.

Effect – Student status change information was not provided timely to the National Student Loan Database System.

Cause – The Registrar’s Office delayed the status change for the student in question and requested the last date of attendance for the student from the appropriate instructors. The Registrar’s Office did not follow up with the instructors who did not respond in a timely manner.

Recommendation – We recommend the College implement a process to obtain all necessary information and appropriate follow up to ensure reporting is not delayed.

Management Response – The Vice President of Instruction and Student Affairs is committed to the necessary level of awareness of this issue for faculty and their timely submission of attendance information as well as Registrar office staff for appropriate and timely follow-up of

attendance information. The Registrar's office has developed tracking documents to monitor report submissions to and receipt of notifications from National Student Clearinghouse that the reports were received as well as when those reports are sent to NSLDS. Registrar office staff is working closely with the audit resource center coordinator at National Student Clearinghouse relative to auditor concerns as well as best practices to follow.

**EASTERN IDAHO TECHNICAL COLLEGE
SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2011**

Federal Grant / Program Title	Pass-Through Entity Identifying #	Federal CFDA Number	2011 Final
US Department of Education			
Direct Programs			
SEOG		84.007	25,928
CWS		84.033	28,537
PELL		84.063	1,894,983
ACG		84.375	9,713
Student Loan Program		84.032	-
Direct Student Loan Program		84.268	1,458,462
Pass Through Payments From the State of Idaho Division of Professional-Technical Education			
ABE Federal Direct Services	F-ABE-D01-11B-615	84.002A	218,594
ABE Skills Tutor Contract	F-ABE-D01-11C-615	84.002A	2,763
ABE Federal Administration	F-ABE-D02-11A-615	84.002A	10,560
ABE Federal Incarcerated	F-ABE-D03-11D-615	84.002A	4,223
ABE EL/Civics	F-ABE-E01-11A-615	84.002A	5,632
ABE Leadership (Teacher Training)	F-ABE-L01-11A-615	84.002A	19,339
ABE Leadership (IMAS)	F-ABE-L05-11B-615	84.002A	4,000
ABE Incentive Award	F-ABE-L06-11C-615	84.002A	1,500
CNA Skills Exam - Phase 1	F-CDP-CSKS-HP-11A-615	84.048A	1,621
Academic Support	PFF-B01-11A-615	84.048A	113,953
CND - Retention For PTE Students	PFF-B08-11B-615	84.048A	53,218
GOALS	PFF-B09-11C-615	84.048A	32,922
CND - Special Populations	PFF-B09-11D-615	84.048A	78,184
Advanced Learning Partnership	PFF-B16-11E-615	84.048A	14,696
Advanced Learning Partnership	F-ALP-L011-TP-11A-615	84.243A	69,055
ABE Federal Directed Use Funds	F-ABE-D01-10E-615	84.002A	-
Professional Development	PFF-B04-10B-615	84.048A	-
Nontraditional Fields	F-NTT-MCND-GU-10A-615	84.048A	-
Higher Education in Idaho	F-SPP-MHEI-AD-10A-615	84.048A	-
Equipment	PFF-B06-10C-615	84.048A	5,413
Pass Through Payments From the Idaho State Board of Education			
LEAP	34300 & 34301	84.069	4,804
SLEAP	34310 & 34311	84.069	831
US Department of The Interior, BLM			
Direct Programs			
Community Assistance - Fire Prevention Programs		15.228	23,000
US Department of Homeland Security			
Pass Through Payments From the State of Idaho			
State Fire Training System Grants	F-FST-NFA-ET-11-615	97.043	27,779
Total Federal Financial Assistance			<u><u>4,109,707</u></u>

1. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the College and is presented on the accrual basis of accounting. The information in the schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

2. COLLEGE ADMINISTERED LOAN PROGRAMS

During the fiscal year ended June 30, 2011, the College administered the following loan programs:

<u>Loan Program</u>	Federal CFDA <u>Number</u>	<u>Amount</u>
Direct Subsidized	84.268	1,052,779
Direct Unsubsidized	84.268	399,833
Parent Plus	84.268	5,850
Total		<u>1,458,462</u>

EASTERN IDAHO TECHNICAL COLLEGE
EIN: 820292220
OPEID: 01113300

Contact: Don E. Bourne
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E-mail: don.bourne@my.eitc.edu

CORRECTIVE ACTION PLAN

For the year ending June 30, 2011

Comments on Findings and Recommendations

Finding 2011-01 - Special Tests and Provisions: Return of Title IV Funds

During fiscal year 2011, there was no process in place to identify unofficial withdrawals or students who had not completed course work at the end of the term that may have been required to return aid. In addition, at the end of the fall term, the registrar's office made adjustments to the academic calendar dates originally input into the student services software that changed the number of calendar days from 117 to 110 days for the fall term changing the completion percentage used in the Return of Title IV Funds calculations for that term. The auditors recommend that the College design and implement a process using system reports to identify unofficial withdrawals. Prior to the end of the audit, the College was able to create a system report that identified the unofficial withdrawals and planned to implement the use of the report. Comment: This finding is due to an effort by the College to streamline processes without adequately considering the impact on this requirement.

Finding 2011-02 – Suspension & Debarment

The college had covered transactions exceeding \$25,000 for which verification of suspension and debarment status did not occur. The auditors recommended the College implement a process to check EPLS for large contracts that occur in the standard procurement process. The College implemented a process that verified all vendors with covered transactions of \$25,000 are not included in the EPLS suspension and debarment database. Comment: This is a recurrence of finding 2010-02.

Finding 2011-03 – Reporting: Timeliness of Reporting

The auditors noted that during prior year testing of the student status changes and reporting processes the registrar's office identified a student as an official withdrawal but did not update the student's status in accordance with 34 CFR 682.610(c). The auditors recommended the College implement a process to obtain all necessary information and appropriately follow up to ensure reporting is not delayed. The College implemented more frequent report submissions to the National Student Clearinghouse and monitoring processes that tracked the reports received as well as when those reports had been sent to NSLDS. Comment: This finding is also due to an effort by the College to streamline processes without adequately considering the impact on this requirement, and is related to the withdrawal function associated with Finding 2011-01.

Action Taken or Planned

Finding 2011-01 - Special Tests and Provisions: Return of Title IV Funds

Action taken is as noted in the comment section. The effectiveness of this system will be evaluated by internal audit at the end of the current term.

Finding 2011-02 – Suspension & Debarment

Action taken is as noted in the comment section. Specifically, the College has implemented a process that verifies all vendors with covered transactions of \$25,000 are not included in the EPLS suspension and debarment database. Because this is a recurrence of a previous finding, an internal audit will be established to verify that vendor checks occur as required.

Finding 2011-03 – Reporting: Timeliness of Reporting

As reported in the comment section, the College implemented more frequent report submissions to the National Student Clearinghouse and monitoring processes that track the reports received as well as when those reports have been sent to NSLDS. This process will be evaluated throughout the remainder of this fiscal year for adequacy.