

Trustees of Boise State University Trustees of Idaho State University Trustees of Lewis-Clark State College Board of Regents of the University of Idaho State Board for Career Technical Education

STATE BOARD OF EDUCATION **August 31, 2017** Office of the State Board of Education Len B. Jordan Building, 3rd Floor Boise, Idaho

A special meeting of the State Board of Education was held August 31, 2017 in the large conference room of the Office of the State Board of Education, Len B. Jordan Building, in Boise, Idaho. Board Vice-President Debbie Critchfield presided and called the meeting to order at 2:30 pm Mountain Time.

A roll call of members was taken.

Present:

Debbie Critchfield, Vice President Andrew Scoggin Dr. David Hill, Secretary (except where noted) Don Soltman Emma Atchley Richard Westerberg

Sherri Ybarra, State Superintendent (except where noted)

Absent:

Dr. Linda Clark, President

STATE DEPARTMENT OF EDUCATION (SDE)

1. Proposed Rule, Docket No. 08-0202-1701, Rules Governing Uniformity and Idaho Standards for Initial Certification Professional School Personnel - Professional Standards Recommendations

BOARD ACTION

M/S (Soltman/Atchley): To adopt the revised Idaho Standards for Initial Certification of Professional School Personnel as submitted in Attachment 2. The motion carried 6-0. Dr. Clark and Superintendent Ybarra were absent from voting.

AND

M/S (Soltman/Westerberg): To approve Proposed Rule Docket No. 08-0202-1701, Rules Governing Uniformity, as submitted in Attachment 1 with the elimination of the new language added to 017.01. The motion carried 5-0. Dr. Clark, Dr. Hill and Superintendent Ybarra were absent from voting.

Board member Soltman introduced the item. There were no questions or comments from the Board on the first motion. After reading the second motion, Board member Soltman shared with Board members comments from a prior meeting where considerable opposition was raised on the proposed language. He continues the motion would keep intact all other changes with the exception of this one.

At this time Board member Atchley asked why, in light of the statewide teacher shortage, the Board would place another barrier on individuals seeking an alternate route to certification. She continues how an individual possessing a higher degree in a specific content area could be any less qualified. To this Board member Critchfield responded conversations around removing this section centered on the fact that if the motion were to move forward in its entirety the motion would still go back to the Public Standards Commission (PSC) who have clearly stated they would not validate this recommendation. Ms. Critchfield then shares with Board members there has been considerable work and effort performed in coordination with the Teacher Pipeline workgroup who wishes to identify a statewide broad approach in response to the current teacher shortage and related issues. She adds there is concern with this piece getting in front of a larger program to come. Finally, Ms. Critchfield shares this is not an effort or attempt to make certification more difficult for teachers but to do something that fits more within an entire, statewide program that would come forward to the Board for review. To this Ms. Atchley asked when the Board can expect to see the recommendations of the Teacher Pipeline to which Ms. Critchfield responded the October Board meeting. Ms. Atchley then states she has no objection to waiting for the recommendations of the Teacher Pipeline, however, she does have concerns the recommendations may take longer than anticipated to which Ms. Critchfield responded the timeline is for the Board to review the recommendations prior to the start of the legislative session to allow for the recommendations to be in place for the coming school year.

At this time, Dr. Hill entered an area of poor cellular service and was disconnected from the call.

There were no further questions or comments from the Board.

PLANNING, POLICY AND GOVERNMENTAL AFFAIRS (PPGA)

1. Proposed Rule Docket No. 08-0111-1701 Registration of Postsecondary Education Institutions and Proprietary Schools

BOARD ACTION

M/S (Soltman/Atchley): To approve Proposed Rule Docket 08-0111-1701 as submitted in Attachment1. The motion carried 5-0. Dr. Clark, Dr. Hill and Superintendent Ybarra were absent from voting.

Board member Soltman introduced the item. Board member Critchfield then requested the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, review with Board members the proposed changes. Ms. Bent shared significant changes have to do with the review of courses and courses of study for private Postsecondary Education Institutions and Proprietary Schools registered with the Board. She continues this particular requirement has to do with the requirement Proprietary Schools submit written course descriptions as part of the registration and renewal process. She adds the types of Proprietary Schools around the state are varied and the Board office does not have the subject matter experts on staff to perform the type of review necessary if the Board office were to review curriculum. Ms. Bent continues the proposed modifications clarify curriculum review is not part of the process. The proposed modifications would also require Proprietary Schools to certify at the time of registration and renewal their courses meet the occupational board requirements for those disciplines governed by another state agency or board.

There were no questions or comments from the Board.

2. Temporary and Proposed Rule Docket No. 08-0113-1701 – Rules Governing Opportunity Scholarship Program

BOARD ACTION

M/S (Soltman/Westerberg): To approve temporary and proposed rule - Docket No. 08-0113-1701, as submitted in Attachment 1. The motion carried 6-0. Dr. Clark and Superintendent Ybarra were absent from voting.

Board member Soltman introduced the item reminding Board members the motion is both a temporary and proposed rule. Board member Critchfield then requested the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, review with Board members the temporary and proposed rule. Ms. Bent shared with Board members the rule pertains to the requirements for applying to the Idaho State Opportunity Scholarship. She continues

the significant pieces of the rule include alignment of the Scholastic Assessment Test (SAT) assessment score that is used in determining eligibility for individuals who are applying having taken the General Education Development (GED) with the American College Test (ACT) that is used for the same purposes. Ms. Bent then shares with Board members the other changes include guidance on how to roll up an applicant's Grade Point Average (GPA) beyond one decimal point and a change to the appeals process requiring a request for appeal be submitted in writing.

At this time Board member Scoggin asked if the change would raise the minimum SAT score to which Ms. Bent responded in the affirmative. She continues prior to the change in SAT scoring, an ACT score of 20 was found to be substantially equivalent to a SAT score of 950. When scoring for the SAT was changed, it changed the range so an equivalent SAT score would now be 1010 and the proposed modifications reflect this change.

Board member Soltman then reminded Board members that as a temporary rule the proposed changes would take effect upon approval. Board member Atchley then asked if the change would affect current recipients to which Ms. Bent responded in the negative, however, the changes will affect awards for the next academic year adding proposed rules do not go in to effect until the end of the legislative session.

At this time Dr. Hill was able to reconnect to the call.

There were no further questions or comments from the Board.

3. Proposed Rule Docket No. 08-0202-1703 - Rules Governing Uniformity, Accreditation

BOARD ACTION

M/S (Soltman/Scoggin): To approve Proposed Rule Docket No. 08-0202-1703 as submitted in Attachment 1. The motion carried 6-0. Dr. Clark and Superintendent Ybarra were absent from voting.

Board member Soltman introduced the item informing Board members the proposed rule is related to accreditation. Board member Critchfield then requested the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, review with Board members the proposed rule. Ms. Bent shared with Board members the proposed rule pertains to the accreditation requirements for elementary and secondary schools. She continues elementary accreditation is not required, however, secondary schools are required to be accredited pursuant to Section 33-119 of Idaho code.

Ms. Bent informs Board members the amendment removes an old reference to Continuous School Improvement Plans as these are now addressed in Idaho Code 33-320. She continues additional updates include changes recognizing the Northwest Accreditation Commission (NWAC) joining with AdvancEd and reminds Board members NWAC is the accrediting body recognized by the Board for K-12 education.

Ms. Bent then shared with Board members the next change relates to the addition of language regarding residential schools. She continues by reminding Board members of their approval last year of legislation allowing the Board to amend language regarding Title 39 Chapter 12 of Idaho code which is the Department of Health & Welfare's section of code. She continues this section of code contains language creating a "loophole" allowing residential schools accredited by the Board to not be subject to the health and safety standards other residential schools are subject to. Ms. Bent then shares the proposed language would remedy this. Finally, Ms. Bent shares with Board members the final amendment clarifies language relating to the submittal of residential schools annual reports to the Board.

There were no questions or comments from the Board.

4. Temporary and Proposed Rule Docket No. 08-0202-1705 - Rules Governing Uniformity, Educator Credential and Evaluations

BOARD ACTION

M/S (Soltman/Hill): To approve changes to temporary and proposed rule Docket 08-0202-1705, as submitted in Attachment 1. The motion carried 6-0. Dr. Clark and Superintendent Ybarra were absent from voting.

Board member Soltman introduced the item informing Board members the item is both a proposed and temporary rule related to rules governing uniformity, educator credentials and evaluations. Board member Critchfield then requested the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, review with Board members the proposed rule.

Ms. Bent shared with Board members the proposed rule addresses areas of clarification identified this last year as part of the teacher evaluation review process. She continues the rule provides for more specificity in areas around how professional practice and student assessments are used in determining the summative score for evaluations as well as amendments to the administrator section to align language in the administrator section to how professional practice and achievement is used. Ms. Bent continues the proposed rule clears up inconsistencies in the language related to institutional recommendations and adds a requirement for school districts to have evaluation policies. She states during the evaluation review process it was discovered detail in rule hampered school districts abilities to develop effective policies in this area.

At this time Board member Scoggin asked if the proposed language added to Section 121 Local District Evaluation Policy – School Administrator addresses those situations where a single individual serves in both roles. To this Ms. Bent responded in the affirmative.

There were no further questions or comments from the Board.

5. Temporary and Proposed Rule Docket No. 08-0202-1707 - Rules Governing Uniformity, Transportation

BOARD ACTION

M/S (Soltman/Westerberg): To approve the temporary and proposed rule Docket 08-0202-1707, Rules Governing Uniformity, as submitted in Attachment 1. The motion carried 6-0. Dr. Clark and Superintendent Ybarra were absent from voting.

Board member Soltman introduced the item informing Board members the item relates to reimbursement to school districts for transportation cost. Board member Atchley then asked if this is a change from previous reimbursement policies related to school activities or is this item connected to reimbursement of transportation costs related to classroom To this Mr. Soltman responded the item is in relation to reimbursement of transportation costs for college and university visits.

There were no further questions or comments from the Board.

6. Proposed Rule Docket No. 08-0202-1708 – Rules Governing Uniformity, Educator Credential – Career Technical Education Certification

BOARD ACTION

M/S (Soltman/Atchley): To approve the proposed rule Docket 08-0202-1708, as submitted in Attachment 1. The motion carried 6-0. Dr. Clark and Superintendent Ybarra were absent from voting.

Board member Soltman introduced the item informing Board members the item is a proposed rule related to Career Technical Education (CTE) certification. Board member Critchfield then requested the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, review with Board members the proposed rule.

Ms. Bent shared with Board members the significant changes are a reduction in the years required or number of experiential hours required for certification. She continues the item is a proposal put forth by the Idaho Division of Career Technical Education (ICTE) and this item was thoroughly vetted by stakeholder groups. She continues even with a reduction to the total hours required for certification the requirements still maintain a high standard for teachers to meet.

Ms. Bent then shares with Board members additional changes include an option for individuals seeking an Administrator Certification to use an existing non-CTE Superintendent or Principal endorsement in application for a CTE Administrator endorsement. She continues the final change relates to the Limited Occupational Specialist certification and the addition for individuals to meet the requirements during the initial three year interim certificate prior to receiving their standard certificate. She adds this is the cohort training model shared with Board members at the August Board meeting by ICTE Administrator, Mr. Dwight Johnson during his annual update to the Board.

There were no questions or comments from the Board.

7. Proposed Rule Docket No. 08-0202-1709 - Rules Governing Uniformity, State Mentoring Program Standards

This item was provided in the agenda materials as an information item.

Board member Soltman introduced the item. Board member then Critchfield shared with members the Board and state have spent significant time discussing the importance of mentoring. She continues the PPGA committee believes it necessary to provide a definition around what mentoring looks like to insure proper and needed mentoring for teachers. Ms. Critchfield states that currently the PPGA committee feels standards have not been developed in a way to achieve what the Board wants to do and asks members to consider delaying action on this item until next year. She adds it is the preference of the PPGA committee to further develop the process before committing it to rule.

At this time Board member Atchley asked how the request of the PPGA committee will affect educators in the third year of collecting documentation for the master teacher premium and enter the last rung of the career ladder. To this Board member Critchfield responded a delay in action by the Board would not impact these individuals in any way. She continues school districts are required to have mentoring in place and the idea of establishing mentoring standards in rule was to establish clear guidelines for the districts. Ms. Critchfield states the reason for the PPGA committees request for delay was to insure the correct guidelines were attached to the standards and to validate previous recommendations and that by not acting at this time the Board is not putting anyone in a precarious situation

At this time State Superintendent Ybarra joined the meeting

The Board's Chief Planning and Policy Officer, Ms. Tracie Bent, then shared with Board members the last time the Board took action on mentoring standards was in 2009. She continues there is a reference in the alternate routes for those individuals to receive mentoring based on the Board approved standards so the current standards would still apply to those individuals. She adds the other areas requiring mentoring are not specific to using a Board approved mentoring program so if the Board were to delay acting until next year school districts would continue to use the mentoring programs they have in place and if they do not have one in place they would be able to develop one of their own. She adds the proposed changes would not impact a teacher's ability to move on the career ladder or receive the professional development premium and the only area of concern with waiting would be if a teacher did not receive their professional endorsement and claimed this was due to not receiving the required mentoring.

At this time Board member Hill asked if currently all mentoring programs require Board approval or just local approval. To this Ms. Bent responded primarily local approval adding the only program requiring Board approval is for those educators seeking endorsement through an alternate route. To this Dr. Hill asked if the proposed language would change this requirement to which Ms. Bent responded the proposed language would allow school districts to bring forward other programs for Board approval instead of the current standards. Dr. Hill then asked if the language became rule what would happen to the existing, locally developed mentor programs and if they would become obsolete. To this Ms. Bent responded in the negative adding the proposed language only defines the state approved program and would only effect those areas required to use the state approved program. She continues school districts would be allowed to have their own programs for individuals not on an alternate route and the proposed changes only apply to Board approved mentoring programs adding districts would still be allowed to develop and use their own mentoring programs for individuals on an alternate route.

Board member Critchfield added this is why the PPGA committee requested this item remain a discussion item as the Board worked through these and other questions prior to becoming rule. To this Dr. Hill responded he was not sure the language, as written, achieves the Board's goals.

There were no further questions or comments from the Board.

8. Proposed Rule Docket No. 08-0203-1707 - Rules Governing Thoroughness, Definition - Diploma

BOARD ACTION

M/S (Soltman/Hill): To approve Proposed Rule Docket 08-0203-1707 as submitted in Attachment 1. The motion carried 7-0. Dr. Clark was absent from voting.

Board member Soltman introduced the item informing Board members the item clarifies a school districts authority in granting and formatting diplomas. Board member Critchfield then requested the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, review with Board members the proposed rule.

Ms. Bent shared with Board members the proposed rule attempts to address inquiries from school districts on how to handle requests from students having attended in the distant past who would now like to receive a diploma from the high school they attended in their youth. She adds the proposed language would allow school districts to grant diplomas to these individuals and the diplomas could be based on the graduation requirements in place at the time the individual attended and not the current graduation requirements. Ms. Bent states the proposed language also allows districts to determine these students have met graduation requirements based on proficiency.

There were no further questions or comments from the Board.

9. Proposed Rule Docket No. 08-0203-1709 - Rules Governing Thoroughness, Career Readiness Definition and Competencies

BOARD ACTION

M/S (Soltman/Hill): To approve proposed rule Docket 08-0203-1709, as submitted in **Attachment 1.** The motion carried 7-0. Dr. Clark was absent from voting.

Board member Soltman introduced the item informing Board members the item first came before the Board in June when members directed staff to return the item at a later date as a proposed rule.

At this time Board member Hill asked if this rule change addressed stakeholder feedback opposed to incorporating the competencies into administrative rule if it were not tied to curriculum content. To this the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, responded the negotiated rule making process does not require a consensus and that stakeholder questions centered around the added value of incorporating the competencies into rule, asking what is being gained. She continues stakeholders were not necessarily opposed to the competencies themselves but more so the necessity of placing them in rule. Ms. Bent then states both the Board and members of the Governor's Workforce Development Task Force recognized the value of incorporating the competencies into administrative rule and felt they were important for students to know and that incorporating the competencies into rule would bring these skills to the forefront and keep them in the discussion of what is expected from students as they exit the postsecondary education system.

At this time Board member Atchley stated her agreement adding articulating competencies makes a diploma more meaningful and hopefully more consistent statewide.

There were no further questions or comments from the Board.

10. Proposed Rule Docket No. 08-0203-1710 - Rules Governing Thoroughness, Career Technical Education Content Standards

BOARD ACTION

M/S (Soltman/Atchley): To approve amendments to the Career Technical Education content standards as submitted in Attachments 2 through 7. The motion carried 7-0. Dr. Clark was absent from voting.

AND

M/S (Soltman/Atchley): To approve changes to Docket 08-0203-1710, as submitted in Attachment 1. The motion carried 7-0. Dr. Clark was absent from voting.

Board member Soltman introduced the item. Board member Critchfield then requested the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, review with Board members the proposed changes.

At this time Ms. Bent informed the Board the proposed amendments are part of an ongoing process to incorporate Career Technical Education (CTE) content standards into rule to provide the same weight and importance as academic content standards. She adds that with the exception of the Early Childhood Education standard, the proposed standards voted on today are new.

At this time Board member Atchley recognized the work of CTE staff on and states she is pleased to see these recommendations come forth in this form.

There were no further questions or comments from the Board.

11. Temporary and Proposed Rule Docket No. 08-0204-1701 – Rules Governing Public Charter Schools

BOARD ACTION

M/S (Soltman/Atchley): To approve temporary and proposed rule Docket 08-0204-1701 as submitted in Attachment 1. The motion carried 7-0. Dr. Clark was absent from voting.

Board member Soltman introduced the item. Board member Critchfield then requested the Board's Chief Planning and Policy Officer, Ms. Tracie Bent, review with Board members the temporary and proposed rules.

At this time Ms. Bent informed the Board the proposed changes are in response to statutory changes. Ms. Bent continues the statutory changes did not specify the requirements of the different pieces of the application and that the requirements being voted on today were developed in collaboration with the Idaho Charter School Network and Public Charter School Commission (PCSC) Commissioners and staff.

At this time Board member Scoggin asked if the removal items 01-5 of section 205 Review of Petitions was intentional to which Ms. Bent responded in the affirmative stating the legislative changes made this language no longer applicable.

There were no further questions or comments from the Board.

12. Temporary and Proposed Rule Docket No. 08-0301-1701 – Rules of the Public Charter School Commission

BOARD ACTION

M/S (Soltman/Atchley): To approve the temporary and proposed rule Docket 08-0301-1701 as submitted in Attachment 1. The motion carried 7-0. Dr. Clark was absent from voting.

Board member Soltman introduced the item and shared with Board members the temporary and proposed changes are in response to legislative changes.

There were no questions or comments from the Board.

OTHER BUSINESS

There being no further business, a motion to adjourn was entertained.

M/S (Atchley/Hill): To adjourn the meeting at 3:38 pm (MDT). The motion carried 7-0. Dr. Clark was absent from voting.