

**PLANNING, POLICY AND GOVERNMENT AFFAIRS**  
**AUGUST 10, 2017**

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**SUBJECT**

Addition of Territory to College of Eastern Idaho Community College District

**REFERENCE**

January 27, 2017	Idaho State Board of Education (State Board) approved resolution recommending the formation of a community college district in Bonneville County.
June 15, 2017	Board approved trustee zones for the College of Eastern Idaho.
July 5, 2017	Board approved appointment of College of Eastern Idaho board of trustees.

**APPLICABLE STATUTE, RULE, OR POLICY**

Sections 33-2103 - 05, Idaho Code

**BACKGROUND/DISCUSSION**

On May 16, 2017, Bonneville County voters approved, by a vote of 71.4% to 28.6%, creation of the College of Eastern Idaho (CEI) to be a successor entity to Eastern Idaho Technical College (EITC).

Idaho Code §33-2105 provides that “any territory not in an existing community college district may become a part of a community college district by a [simple majority] vote of the school district electors resident of said territory ....” (Note: the term “territory” is undefined). To initiate the process, “a petition signed by not less than one hundred (100) school district electors of the territory proposed to be added to the community college district, or twenty percent (20%) of the school district electors within the territory, whichever is the lesser, describing the boundaries of the territory, and a true copy thereof, shall be filed with the board of trustees of the community college district.”

Next, the community board of trustees must send its recommendations and the petition, to the State Board. The State Board then must “consider” the petition “as it is required to consider a petition for the formation of a community college district.” If the State Board approves the petition, it must so notify the board of trustees of the community college district and the board of county commissioners of the home county of the community college district.

On July 26, 2017, the Bingham County Commissioners presented a petition to the CEI Board of Trustees to join the CEI Community College District (CEI District). The CEI Board of Trustees approved the petition; and its recommendation along with the original petition were hand-delivered to the State Board office on July 27, 2017.

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The Board has 30 calendar days, exclusive of the first day (i.e. receipt of petition) and inclusive of the last day, in which to make its recommendation. Thus, the Board must notify the parties not later than Friday, August 25, 2017.

Section 33-2103, Idaho Code, sets forth minimum requirements for the formation of a community college district, as follows:

- 1) The community college district must contain the area, or any part thereof, of four (4) or more school districts and the area or any part thereof, of one (1) or more counties;
- 2) Aggregate enrollment in grades nine (9) through twelve (12) is not less than 2,000 students; and
- 3) The market value of real and personal property value of the proposed district must not be less than \$100,000,000.

The statute further directs that “the state board of education in considering a petition filed pursuant to Section 33-2104, Idaho Code, shall verify all the above requirements, as well as determine the number of the students expected to attend and the facilities available, or to be made available, for operation of the school.”

In addition, Section 33-2104, Idaho Code, requires the Board to review the following information in determining whether to approve any petition:

- 1) Existing postsecondary opportunities within the proposed district;
- 2) Number of prospective students for the proposed community college;
- 3) Financial viability of the new community college with income from tuition and sources as provided by law.

**Section 33-2103, Idaho Code Requirements:**

1) Number of Local School Districts

The area of the proposed district includes the area (in whole or in part) of five (5) school districts:

Aberdeen School District  
Blackfoot School District  
Firth School District  
Shelley School District  
Snake River School District

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2) Aggregate Enrollment of High School Students

	2012-13	2013-14	2014-15	2015-16	2016-17
Aberdeen	224	226	210	197	200
Blackfoot	1,198	1,235	1,170	1,233	1,257
Firth	240	242	242	221	240
Shelley	616	620	639	652	660
Snake River	521	535	563	553	580
Total	2,799	2,858	2,824	2,856	2,937

3) Taxable Market Value

The market value for assessment purposes as shown by the equalized assessment rolls of real and personal property” for Bingham County for calendar year 2016 was \$1,707,211,024 (source: Gary Houde, Senior Research Analyst, Idaho Tax Commission, August 1, 2017).

4) Facilities Available

Most courses would be delivered on the CEI campus or online. Courses may also be delivered at high schools in Bingham County depending on community demand and space availability.

**Section 33-2104, Idaho Code Requirements:**

1) Existing Opportunities for Postsecondary Education

Historically, EITC only offered career technical education courses leading to a certificate or associate of applied science degree. Enrollment is capped in many programs due to accreditation requirements or the physical and equipment limitation of some career technical courses. Fall 2016 headcount was 676, while full-time equivalent was 470. With the formation of CEI in Bonneville County, academic courses leading to the Associate of Arts degree will begin being offered in fall 2017. This will significantly increase access to affordable postsecondary options.

University Place is a higher education center located in Idaho Falls. Idaho State University offers certificates, associates and baccalaureate degrees. The University of Idaho offers certificate and baccalaureate degrees. Both universities also offer graduate programs. Below is a five-year history of aggregate enrollment at University Place.

Academic Year	2011-12	2012-13	2013-14	2014-15	2015-16
Headcount*	3,590	3,153	3,054	2,972	2,466
FTE**	1,416	1,316	1,203	1,168	1,170

Beginning in 2013 College of Southern Idaho (CSI) began offering lower division academic transfers courses from a satellite campus in Idaho Falls.

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Below is a two year history of enrollment at this campus. CSI will phase-out its program offerings in Idaho Falls as CEI brings on its own academic courses.

Fall Semester	2015	2016
Headcount*	152	200
FTE**	82	111

Idaho State University in Pocatello is a comprehensive regional research university offering a full complement of programs leading to certificates and associates, baccalaureate, master's, doctorate and professional degrees.

Academic Year	Fall 2012	Fall 2013	Fall 2014	Fall 2015	Fall 2016
Headcount***	11,574	11,163	10,980	10,336	9,785
FTE**	8,450	8,147	8,331	8,145	7,831

\* unduplicated

\*\* unduplicated; FTE = 30 credit hours

\*\*\* Campus headcount is based on the campus where the course originates. If a student is enrolled in courses that originate from more than one campus the student count is duplicated.

2) Projected Enrollment

EITC administration provided the following enrollment projections (assuming a community college district made up only of Bonneville County).

	Current	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6
Headcount by semester	700	1,500	2,300	2,950	3,400	3,950	4,400
Growth in headcount per year		114%	53%	28%	15%	16%	11%
General Education (lower division) Students		770	1,530	2,110	2,500	3,000	3,360
Career Technical Education (CTE) Students	700	730	770	840	900	950	1,040

The six-year projection came from a review of the College of Western Idaho's growth pattern, the application of CSI's student enrollment in Idaho Falls and some demographic multiplying factors (e.g. population of the Idaho Falls metropolitan statistical area).

While historic population growth in Bingham County is essentially flat, the need for a workforce with some form of postsecondary education remains strong throughout the state.

2000 Census	2010 Census	Annualized Chg (2000-10)	2015 Estimate	Number Chg	Annualized Chg (2010-15)
41,735	45,607	0.9%	44,990	(617)	(0.3%)

3) Financial Viability

In summer 2016 a financial pro forma was prepared in consultation with EITC administration. The pro forma was also vetted with Board staff and legislators. The pro forma uses the following material revenue assumptions:

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- a) Tuition = \$120 per credit hour
- b) Projected enrollment growth as depicted in #2, above.
- c) District property tax assessment at \$15 per \$100,000 of assessed value
- d) \$5 million one-time General Fund appropriation from the state community college start-up account (per H459 and S1429 (2016)), for the first fiscal year of operation
- e) Phased-in request for state General Fund support commensurate with enrollment increases
- f) \$200,000 liquor funds [contingent on amendment to Idaho Code §23-404(1)(b)(iii) and appropriation]
- g) Transfer of all EITC real and personal property to the community college district. As such, no new infrastructure would be needed with use of existing EITC facilities, furniture, fixtures and equipment.

Based upon the projected revenues and expenditures set forth above, the State Board of Education has already determined the community college district to have sufficient revenues with which to support normal college expenditures. The proposed addition of Bingham County to the community college district would enhance the financial viability of CEI.

**IMPACT**

Approval of the resolution as provided in Attachment 1 will allow for an election to be called in Bingham County for creation of a community college district pursuant to the requirements of Sections 33-2105 and 34-106, Idaho Code.

Section 33-2104A, Idaho Code, provides that “a proposal to redefine the boundaries of trustee zones of a community college district shall be initiated by its board of trustees at the first meeting following ... the electors’ approval of the addition of territory pursuant to section 33-2105, Idaho Code. The board of trustees shall submit the proposal to the state board of education within one hundred twenty (120) days following the ... election.”

**ATTACHMENTS**

Attachment 1 – Resolution: Approval	Page 3
Attachment 2 – CEI Board of Trustees Recommendation	Page 5
Attachment 3 – Example Petition to Join CEI District	Page 7
Attachment 4 – County Clerk Affidavit Certification of Signatures	Page 9

**STAFF COMMENTS AND RECOMMENDATIONS**

Staff finds that the petitioners and CEI Board of Trustees duly satisfied the requirements for the addition of territory to a community college district set forth in Section 33-2105, Idaho Code.

Staff recommends approval of the Petition.

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**BOARD ACTION**

I move to approve the Resolution set forth in Attachment 1 recommending the addition of territory made up of the boundaries of Bingham County to the current territory of the College of Eastern Idaho community college district.

Moved by \_\_\_\_\_ Seconded by \_\_\_\_\_ Carried Yes \_\_\_\_\_ No \_\_\_\_\_



**IDAHO STATE BOARD OF EDUCATION**

650 W. State Street | P.O. Box 83720 | Boise, Idaho 83720-0037  
208-334-2270 | FAX: 208-334-2632  
email: [board@osbe.idaho.gov](mailto:board@osbe.idaho.gov)

RESOLUTION APPROVING PETITION  
FOR ADDITION OF BINGHAM COUNTY, IDAHO  
AS TERRITORY TO COLLEGE OF EASTERN IDAHO  
COMMUNITY COLLEGE DISTRICT

WHEREAS, Idaho Code §33-2105 authorizes qualified electors to petition for territory to be added to a community college district; and

WHEREAS, said petition must be filed with the board of trustees of the community college district; and

WHEREAS, there was filed with the College of Eastern Idaho (CEI) Board of Trustees a petition for the addition of Bingham County as territory to the CEI community college district (hereinafter "CEI district"); and

WHEREAS, the Bingham County Clerk duly verified 123 petitioners' signatures as those of qualified electors; and

WHEREAS, the CEI Board of Trustees must forward its recommendations and original petition to the Idaho State Board of Education; and

WHEREAS, the CEI Board of Trustees met on July 26, 2017 to consider the petition and voted to recommend Bingham County be added to the territory of the CEI district; and

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WHEREAS, the president of CEI hand-delivered said recommendation and petition to the Office of the State Board of Education on July 27, 2017 for its consideration and recommendation pursuant to Idaho Code §33-2104(c), §2105; and

WHEREAS, existing postsecondary opportunities in Bingham County, the number of prospective students for CEI, and the financial ability of CEI to provide and maintain lower-division academic and career-technical educational programs have been properly considered and reviewed by the Idaho State Board of Education.

NOW, THEREFORE, BE IT RESOLVED, by the Idaho State Board of Education:

SECTION 1. That this Board approves the petition for the addition of Bingham County to the CEI district, and recommends that an election be called for such addition on one of the election dates enumerated in Idaho Code §34-106.

SECTION 2. That a copy of this Resolution shall be delivered to the CEI Board of Trustees, Bonneville County Commissioners and Bingham County Commissioners.

SECTION 3. That this Resolution shall become effective immediately upon its adoption and approval.

ADOPTED and APPROVED by the Idaho State Board of Education, this \_\_\_\_<sup>th</sup> day of \_\_\_\_\_, 2017.

**APPROVED:**

\_\_\_\_\_  
Linda Clark, President



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July 26, 2017

College of Eastern Idaho  
1600 S. 25<sup>th</sup> E.  
Idaho Falls, ID 83404

Idaho State Board of Education  
650 W State St # 307  
Boise, ID 83720

To the Idaho State Board of Education;

On July 26<sup>th</sup>, 2017, the Board of Trustees of the College of Eastern Idaho, led by Chairman Park Price, considered the request presented by the Commissioners of Bingham County to allow Bingham County to join into the College of Eastern Idaho Community College district. The Board was presented with a certified petition containing 123 signatures of registered voters in Bingham County in support of the initiative.

After careful consideration, the College of Eastern Idaho Board of Trustees voted to recommend that the Bingham County voters' petition, attached hereto, to be added to the territory of the College of Eastern Idaho Community College District be approved by the Idaho State Board of Education, pursuant to Idaho Code, Section 33-2105.

On behalf of the Board of Trustees, it is endorsed that the Idaho State Board of Education permit voters in Bingham County to decide future involvement in the Community College District.

Respectfully,

A handwritten signature in green ink, appearing to read "Park Price", is written over a faint blue line.

Park Price, Chairman  
College of Eastern Idaho Board of Trustees

*Attached: Original voter signatures, Letters certifying authenticity*

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CC-001  
Page 1

**PETITION TO JOIN COMMUNITY COLLEGE DISTRICT  
FOR THE COLLEGE OF EASTERN IDAHO**

We, the undersigned citizens and qualified electors of the State of Idaho, in and for Bingham County, respectfully petition the Board of Trustees for the College of Eastern Idaho that Bingham County in its entirety join the Community College District for the College of Eastern Idaho.

Each of the following signers certifies that: 1) I have personally signed this petition and 2) I am registered to vote under the name signed below, 3) I am registered to vote at the address listed below which is in Bingham County, Idaho.

	Date (6/2/17)	Printed Name (Barbara B. Smith)	Signature (Barbara B. Smith)	Voting Address/City (201 S. Main, Blackfoot)
1	OK 7-5-17	Suzanne McNeel	<i>Suzanne McNeel</i>	1183 James St. Blackfoot
2	OK 5-9-17	Paul M. Lassmils	<i>Paul M. Lassmils</i>	641 W. Dawn Cir. Blackfoot
3	OK 6-7-17	Donna K Park	<i>Donna K Parkinson</i>	370 W 160 N Blackfoot, ID
4	OK 7/6/17	Elisa Oats	<i>Elisa Oats</i>	1594 N. 775 E. Shelley, ID.
5	OK 7/6/17	RHEANNE MORRAY	<i>Rheanne Murray</i>	89 PARSONS Blackfoot
6	OK 7/6/17	Taylor Bingham	<i>Taylor Bingham</i>	1301 Rachel Drive
7	OK 7/10/17	LISA J TOENASENE	<i>Lisa J Toenasene</i>	153 S Lavaside, Blauyent
8	OK 7-10-17	Richard Mangum	<i>Richard Mangum</i>	726 Lakeside Dr. Blackfoot
9				
10				
11			8-8 Accepted	
12				

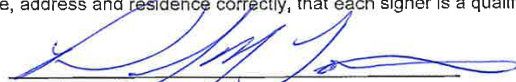
**PLANNING, POLICY AND GOVERNMENT AFFAIRS  
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CC-001

	Date (10/2/16)	Printed Name (Barbara Smith)	Signature (Barbara B. Smith)	Voting Address/City (201 S. Main, Blackfoot)
13				
14				
15				
16				
17				
18				
19				
20				

State of Idaho )  
                          ) ss.  
County of Bingham )

I, Paul Loomis, being first duly sworn, say: That I am a resident of the State of Idaho and at least eighteen (18) years of age; that every person who signed this sheet of the foregoing petition signed his or her name thereto in my presence; I believe that each has stated his or her name, address and residence correctly, that each signer is a qualified elector of the State of Idaho, and a resident of the County of Bingham.

  
Signature of Signature Gather  
Mailing Address: 641 Dove Cir.  
Blackfoot, ID 83221

Subscribed and sworn to before me this 13<sup>th</sup> day of July, 2017.

Suzanne McNeel  
Notary Public  
Residing at: Blackfoot  
My commission expires: 4-15-20



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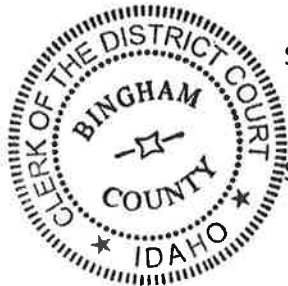
COUNTY CLERK AFFIDAVIT  
CERTIFICATION OF NUMBER OF SIGNATURES

STATE OF IDAHO  
s.s.  
County of Bingham



DATE: JULY 20, 2017

I, Pamela W. Eckhardt, County Clerk of BINGHAM County, hereby certify that petitions to join the Community College District for the College of Eastern Idaho contain 123 certified signatures of qualified electors in Bingham County.



Signed *Dan Miller*  
Deputy Clerk

Signed *Pamela Eckhardt*  
County Clerk

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